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ENVIRONMENTAL ASSESSMENT BOARD



ONTARIO HYDRO DEMAND/SUPPLY PLAN HEARINGS

VOLUME:

150

DATE: Monday, May 25, 1992

BEFORE:

HON. MR. JUSTICE E. SAUNDERS

Chairman

DR. G. CONNELL

Member

MS. G. PATTERSON

Member



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ENVIRONMENTAL ASSESSMENT BOARD ONTARIO HYDRO DEMAND/SUPPLY PLAN HEARING

IN THE MATTER OF the <u>Environmental Assessment Act</u>, R.S.O. 1980, c. 140, as amended, and Regulations thereunder;

AND IN THE MATTER OF an undertaking by Ontario Hydro consisting of a program in respect of activities associated with meeting future electricity requirements in Ontario.

Held on the 5th Floor, 2200 Yonge Street, Toronto, Ontario, Monday, the 25th day of May, 1992, commencing at 10:00 a.m.

VOLUME 150

BEFORE:

THE HON. MR. JUSTICE E. SAUNDERS

Chairman

DR. G. CONNELL

Member

MS. G. PATTERSON

Member

STAFF:

MR. M. HARPUR

Board Counsel

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A P P E A R A N C E S (Cont'd)

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s.	THOMPSON		ONTARIO FEDERATION OF AGRICULTURE
в.	BODNER		CONSUMERS GAS
K.	MONGER ROSENBERG GATES)	CAC (ONTARIO)
W.	TRIVETT		RON HUNTER
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F.	MACKESY		ON HER OWN BEHALF
	HUNTER BADER)	DOFASCO
D.	TAYLOR HORNER WATSON)	MOOSONEE DEVELOPMENT AREA BOARD AND CHAMBER OF COMMERCE

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A P P E A R A N C E S (Cont'd)

D.	HEINTZMAN HAMER FINDLAY)	ATOMIC ENERGY OF CANADA
P.1	A. NYKANEN)	CANADIAN MANUFACTURERS ASSOCIATION - ONTARIO
G.	MITCHELL		SOCIETY OF AECL PROFESSIONAL EMPLOYEES
s.	GOUDGE		CUPE
D.	COLBORNE		NIPIGON ABORIGINAL PEOPLES' ALLIANCE
R.	CUYLER		ON HIS OWN BEHALF
L.	BULLOCK CHAN MATSUI)	CANADIAN NUCLEAR ASSOCIATION

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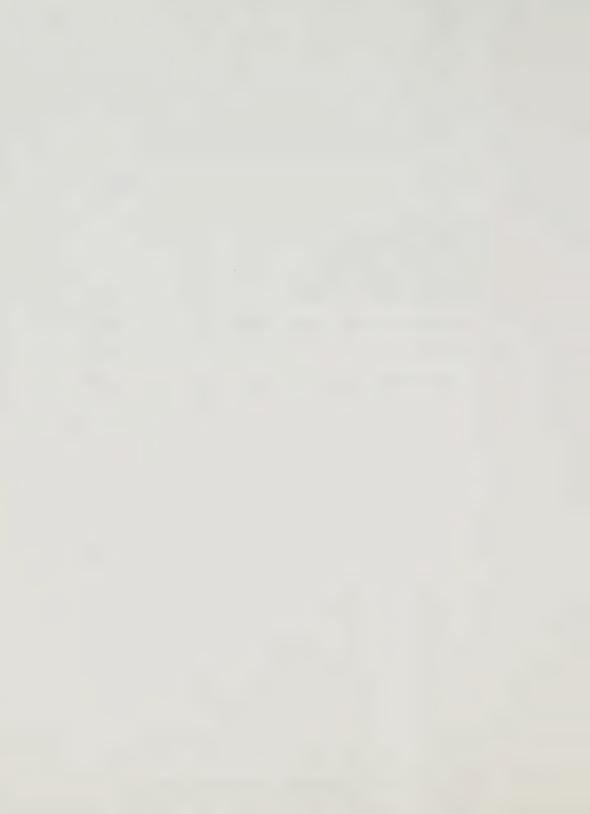
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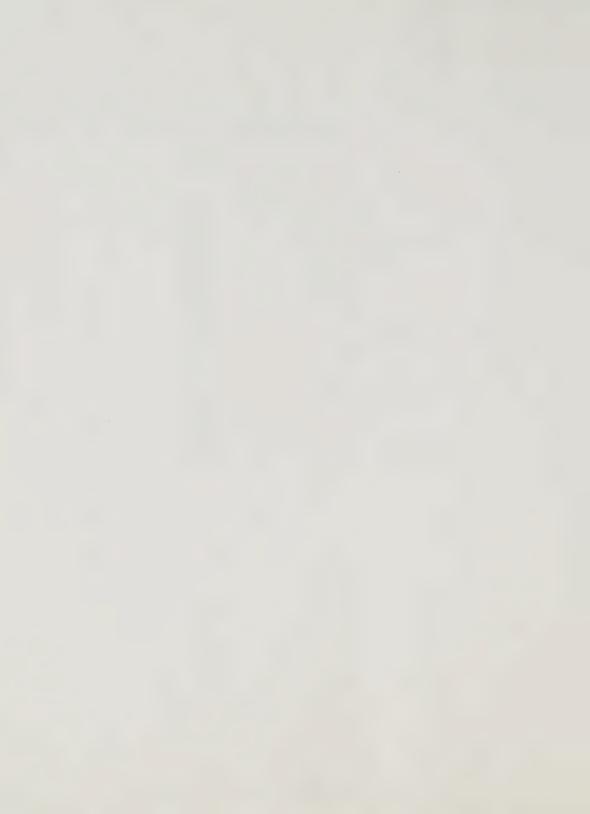
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TIME NOTATIONS

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I	Upon commencing at 10:04 a.m.
2	THE REGISTRAR: Come to order. This
3	hearing is now in session. Please be seated.
4	THE CHAIRMAN: Good morning, Mr. Howard.
5	As a result of a question to the witness
6	Panel No. 9 by Ms. McClenaghan, Ontario Hydro has
7	provided clarification of material in Exhibit 520.12,
8	which is a response to Interrogatory 9.2.44. For the
9	purpose of our records, that response has been appended
.0	to the original response to interrogatories. There
.1	will not be a new number for that.
.2	Mr. Howard?
.3	MR. HOWARD: Mr. Chairman, I should
.4	explain that I am here because the timetable has
.5	overtaken an extremely important personal commitment of
.6	long standing of Mr. Campbell, and he asked me to
17	finish off the evidence-in-chief. I call it the
.8	EIPCLS. He's gone fishing, but he couldn't change it.
.9	He probably froze over the weekend. [Laughter]
20	I think he advised that we would be about
21	10 minutes, and what we would propose to do now is
22	review and summarize for the Board the main features of
23	the Update.
24	

1	AMIR SHALABY, JOHN KENNETH SNELSON,
2	JANE BERNICE TENNYSON, FREDERICK GEORGE LONG,
3	BRIAN PAUL WILLIAM DALZIEL,
4	HELEN ANNE HOWES; Resumed.
5	DIRECT EXAMINATION BY MR. HOWARD:
6	Q. Mr. Snelson, could you first begin by
7	outlining the basis from which the Update developed?
8	MR. SNELSON: A. Yes. The Update was
9	developed based on the demand/supply planning strategy,
10	and in particular the priority strategic directions
11	that we alluded to in our opening evidence.
12	Based on that and the new load forecast
13	that has been developed - and you have the new
14	information with respect to that - the new load
15	forecast takes into account that is, the load
16	forecast update takes into account revised economic
17	growth, revised electricity price predictions, and, as
18	Mr. Shalaby indicated, that results in a level of basic
19	load which is very close to the projection in the 1989
20	Demand/Supply Plan.
21	Then, in planning to meet that basic load
22	we followed our strategic directions, and the
23	difference between the basic load and the existing
24	system is defined as being the requirements for demand
25	and supply, and we tried to make the most use we could

Shalaby, Snelson, Tennyson, 26460 Long, Dalziel, Howes dr ex (Howard)

of the existing system, which is consistent with our priority strategic direction, to maximize the use of the existing system, including the effects of life extension which show up late in the Plan period.

Now, if I can have the overhead.

Q. This is Exhibit 682, page 119?

A. That is correct. Then the top right-hand very dark slice is fossil life extensions, which responds to the priority strategic direction of maximizing the use of the existing system.

Then if we go through the other priority strategic directions, the demand management potential, which is shown in this figure as the light shaded segment at the bottom, labelled "Electricity Savings", then the Plan follows the strategy and makes maximum use of the demand management savings, which Panel 4 testified could be achieved, and Panel 4 indicated that was the maximum that we could reasonably rely upon, and that meets a large part of the demand and supply requirement over the planning period.

The next planning strategic direction is to make maximum use of economic and non-utility generation, particularly from renewables and cogeneration, and that is shown as the second segment from the bottom in this graph.

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1 And with some adjustments for surplus 2 management it shows the maximum potential that Panel 5 3 indicated being fully used before the requirement for major supply in around 2009 or so. 4 In addition, the plan relies upon more 5 6 non-utility generation as part of the response portfolio that may be available with short lead time 7 and would probably be mostly major supply non-utility 8 9 generation. 10 The next priority strategic direction is 11 to have an orderly program for the development of the hydroelectric potential, and Panel 6 indicated that the 12 attainable potential was 1,400 to 1,800 megawatts, and 13 the development of most of that potential is shown in 14 15 this figure as the fourth slice from the bottom, which is a light coloured slice actually shown above the 16 Manitoba Purchase, and that uses the full potential, 17 18 except for some adjustments for surplus management. 19 The Plan makes use of the Manitoba 20 Purchase on schedule in all cases, and that is the dark 21 slice third from the bottom. 22

Then there is, we believe, still a requirement for major supply starting around 2009, and our priority strategic direction is to keep the options open for major supply so that they will be available,

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if needed, when the preferred options have been fully
used to delay and reduce the need for major supply.

As we have indicated in our evidence, we
don't believe that that need is a choice to be made
now, and we don't believe that we need approvals within
the next five years. Now, that is provided we carry on
with all the more preferred options.

This plan, as I have indicated, is fully consistent with the strategic directions that have guided our planning since the creation of the Demand/Supply Plan in 1989.

Q. Then, as a result, what approvals does Ontario Hydro require from the process in order to implement the plan that you have described?

A. We require approval for a range of hydroelectric capacity and energy. We believe the range of capacity should be 1,400 to 1,800 megawatts and the associated energy is about 3,500 gigawatthours.

The implications of seeking a requirement and rationale approval are defined in Exhibit 360, which was discussed during the scoping of Panel 6, and included in that approval we believe we need the approval for the requirement and rationale for the radial transmission associated with that hydroelectric potential.

1	The other approval that we need is the
2	requirement and rationale for the transmission
3	associated with the Manitoba Purchase, and that has to
4	run from the Manitoba border to a suitable point in
5	Northeastern Ontario.
6	Q. Then, what about other aspects of the
7	plan?
8	A. Well, we are not seeking specific
9	approvals of other aspects to the plan. We do believe
.0	that the plan in its totality provides the necessary
.1	context for the consideration of the specific approvals
.2	requested.
.3	Q. Now, then, can you just summarize for
. 4	us the reasons you are seeking hydroelectric approvals
.5	as you have described?
.6	A. There are four main reasons, and I
.7	will enumerate them.
.8	The first one is to contribute to meeting
.9	the capacity and energy needs over a 25-year period for
0	Ontario, and in considering that we have considered a
1	range of load growth possibilities both above and below
2	the median.
13	The second main reason is to take
14	advantage of Ontario's economic, renewable, indigenous
15	energy resources

1	The third reason is to respond to
2	provincial government policy direction, and we have
3	specific policy direction covering most of the
4	attainable potential.
5	The fourth reason is to add to the
6	diversity and flexibility of the plan.
7	I believe that Wednesday I indicated that
8	without the hydroelectric Manitoba Purchase the plan
9	depends quite heavily on demand management and
.0	non-utility generation, much of which is gas, and the
.1	hydroelectric and Manitoba protect against low results
.2	from demand management or higher prices from gas or
.3	higher load, all of which could contribute to making
4	the other options less attractive.
15	We recognize that hydroelectric
16	developments have impacts on the local areas where they
L7	would be built and that the evidence at Panel 6 we
18	believe has shown that we have processes for addressing
L9	and balancing the local impacts and the benefits.
20	Q. Then, could you deal next, please,
21	with the Manitoba transmission approvals which are
22	being sought?
23	A. In this case, there are three
24	reasons.
25	The first reason is to incorporate the

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- Manitoba Purchase, and that is a signed contract
 supported by the provincial government. Like the
 hydroelectric options it contributes to meeting
 Ontario's capacity and energy needs over the planning
- It also allows the development of an

 economic, Canadian, renewable energy resource, and like

 the hydroelectric options it adds to the diversity of

 the plan in much the same way.

10 [10:15 a.m.]

period.

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11 The second reason why we seek approval of 12 the Manitoba transmission is that it provides better 13 integration within the Ontario Hydro system. There is a long-term improvement in the operation of the system, 14 15 it provides increased capability for economic 16 scheduling of generation, it provides improved security 17 to supply of load, particularly in Northwestern Ontario, and there is also a long-term improvement in 18 19 planning flexibility.

There is a reduced chance that
electricity supply will constrain economic development
in Northwestern Ontario. There is an ability to
accommodate growth in electrical load on short notice,
as it might occur during periods of high growth, and
over the long run there is an ability to choose

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1	economic	options	with	reduced	constraints	of	a	small
2	system.							

And the third reason for seeking approval of the Manitoba transmission is that it provides opportunities for improved integration between the Ontario system and systems to the west of Ontario.

The federal and provincial governments have supported strengthening of east/west ties in Canada. The Northwestern Ontario to Manitoba segment and the Northeastern Ontario to Northwestern Ontario segments are both critical weak links in those cross Canada connections.

The sorts of opportunities that they create were quite obviously the Manitoba Purchase, which we have already signed, it's an example of the opportunity that can occur.

In addition, there is the use of the additional capacity beyond the 1,000 megawatt purchase during the contract period, and there is the use of the full transmission capability beyond the contract period because the transmission has a life that extends well beyond the contract period.

And again, we recognize that construction of transmission lines and continued operation have impacts on the local areas that are crossed, and that

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- 1 Panel 7 discussed those specific impacts and the 2 benefits and the disbenefits of such things and 3 discussed how they could be managed. Δ So, just finally, and this is a point 5 that applies both to the Manitoba Purchase and to the hydroelectric transmission, it's a point that tends to 6 7 be overlooked, that is that both of these types of facilities we are seeking approval of are long-term 8 9 improvements to the energy infrastructure and in 10 particular the electricity infrastructure of the Province of Ontario, and they provide benefits that 11 12 continue many decades beyond the period that has been studied in detail, measured in transmission line having 13 a life perhaps of 50 years, hydroelectric stations 14 15 having lives of the order of 80 to 100 years. So these
- MR. HOWARD: Mr. Chairman, that's the evidence in chief of this panel.

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province.

I can't help but observing that we were less than 15 days of actual hearing time, which is some 25 per cent less than our original estimate of 20 to 21 days, and I hope everyone does the same thing with their estimates of evidence.

are long-term improvements to the infrastructure of the

I am sure the panel would welcome

1	questions from the Board and from my friends.
2	THE CHAIRMAN: Well, in the spirit of
3	your exhortation, there will be no questions from the
4	Panel. [Laughter]
5	I guess that brings us to Mr. Mark.
6	MR. MARK: Puts me in the spotlight,
7	doesn't it.
8	Mr. Chairman, just at the outset, there
9	is a matter of disputed interrogatories. I have spoken
10	to Ms. Morrison about them, I alerted her to factors
11	outstanding. I don't know whether you want to deal
12	with them now.
13	THE CHAIRMAN: I am not anxious to deal
14	with them at any time, but if we have to deal with
15	them, we will deal with them.
16	MR. MARK: I am ready to speak to them
17	now.
18	THE CHAIRMAN: That will be fine.
19	Perhaps I could look at the questions.
20	The interrogatories in dispute I take it
21	are 10.9.106 and 10.9.107?
22	MR. MARK: That's correct.
23	THE CHAIRMAN: Could I just take a moment
24	to read them?
25	MR. MARK: Sure.

1Off th	e record.
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Board in the Update.

THE CHAIRMAN: Okay, Mr. Mark.

3 MR. MARK: Thank you, Mr. Chairman.

As you will have gathered from reading
the interrogatories, Mr. Chairman, the concern on this
issue goes to the planning process and the way in
which, and manner in which, and by whom, and the timing
of the decisions which are now reflected before the

It comes I am sure as no secret to the Board that there are amongst the intervenors those who have some large questions about the planning process, the decision-making process, which underlies the Update and the evidence which is now before the Board in support of that Update.

The purpose of these interrogatories, Mr. Chairman, as is evident from them, I think, was to get some further detail in the form, preferably, of documentation on the record, which would inform us somewhat more as to the nature of that decision-making process, the timing of it and the matters that I spoke of a moment ago.

The reference to the board of directors, Mr. Chairman, is important in my view because that is ultimately where the corporate decision regarding the

acceptability of the Update as the preferred plan in
this hearing was made. This Board is entitled to know
in my submission, exactly what criteria were considered
by this decision-making body at Ontario Hydro and what
information was put before that board of directors.

As I will get to shortly, but you may recall from my submissions back in March on the scoping hearing, the integrity of the decision-making process is very much a concern for this Board and something that has to be had regard to when you come to decide whether to accept the environmental assessment or not. In my submission, Mr. Chairman, there could be no more central question in that inquiry than what was told to the decision-making body at Ontario Hydro on the basis of what information did they accept the Update and what criteria did they apply to that decision.

Now, in the DSP we had a full, a full explanation, at times repetitious, of the process and procedures at Ontario Hydro internally which resulted in the selection of the Demand/Supply Plan. We had the description of the planning process, the iterative nature, the different steps or inputs that went into the models at each of the four phases of the process, of how the candidate plans were selected, the application of them to the strategy, and we were told

1 dates in all instances. 2 THE CHAIRMAN: Just to stop you there. 3 Did you have all internal correspondence, memoranda or 4 the communication including minutes of meetings that you are asking for in 106, or the documents that were 5 6 furnished to the board of directors that you are asking 7 for in 107, at the DSP level? 8 MR. MARK: At the DSP level, I was going to come to the scope of the interrogatory. We don't 9 10 have necessarily all internal correspondence, 11 memoranda, et cetera. 12 In phrasing the interrogatory, Mr. 13 Chairman, the problem we have frequently is that we are 14 not sure what there is. 15 As I have told counsel for Ontario Hydro, 16 since delivering the interrogatory, I am quite happy to have some discussion with the view towards narrowing 17 18 that down once I am somewhat informed as to the nature 19 of the documentation which does exist, and that's a 20 cooperative process which frequently goes on, Mr. 21 Chairman, and if there is some direction from this Panel, that some response to the interrogatory should 22 23 be forthcoming, then I am confident that we can 24 accomplish that.

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[10:26 a.m.]

1	With respect to the board of directors,
2	Mr. Chairman, I am not sure if that exact package is
3	filed before you in the form of an exhibit. Suffice it
4	to say that based upon all the material in the DSP and
5	otherwise filed and our own knowledge of that process
6	which comes from outside this hearing we were satisfied
7	that we had fair information as to what was before the
8	board of directors with respect to the original DSP and
9	on what criteria that decision was made. We are unable
10	to say the same thing with respect to the Update.
11	With respect to the question of the
12	planning process, Mr. Chairman, I would like, if I may,
13	to refer you again to an authority I referred to back
14	in the March motion. It is a Decision of this Board in
15	the Meaford case in 1990.
16	I have taken the liberty, Mr. Chairman,
17	of providing you with an excerpt from that Decision.

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It is rather lengthy. I haven't reproduced it in its entirety, but I have with respect to the relevant issue.

The question there, Mr. Chairman, was a selection of a waste site or a site for a waste facility, and the intervenors and the Ministry contended that the planning process which the proponent had gone through in making the selection was

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1	quotes from another Decision of the Board, the North
2	Simcoe case, which was also a waste facility site, and
3	if I could direct you to the latter portion of the
4	quote at the bottom of the page:
5	The Board finds that the environmental
6	assessment is unsatisfactory because the
7	requirements of Section 5(3) have not
8	been met. A process or planning or
9	methodology is implicit in that section
10	and further it should be reasonable.
11	And lastly, Mr. Chairman, if I could have
12	you turn to page 30 where the Board makes its
13	conclusions on this issue, the middle page, the middle
14	paragraph under the heading 2.1.3, it says:
15	The Act requires an evaluation of the
16	advantages and disadvantages to the
17	environment of the undertaking and its
18	alternatives. In the Board's view, the
19	requirement for such an evaluation
20	implies that prior to the selection of
21	the preferred alternative a planning
22	process will have taken place. At a
23	minimum, the planning process will entail
24	the establishment of criteria for the
25	identification and evaluation of

1	alternatives and the assessment of the
2	relevant importance of the criteria so as
3	to establish an evaluation framework.
4	Without such planning an acceptable
5	evaluation cannot be done. That is
6	because if such planning is not done
7	prior to the selection of the preferred
8	alternative the evaluation cannot be
9	fair.
10	What will invariably happen is that
11	after the alternative is selected the
12	criteria will be established and
13	prioritized and the evaluations will be
14	carried out, consciously or not, to
15	achieve the result that the undertaking
16	selected is the best one.
17	Now, Mr. Chairman, in my submission what
18	those passages highlight is the critical importance of
19	looking in detail at the decision-making process before
20	the presentation of the preferred option, and even if
21	the proponent puts before you evaluations today which
22	may or may not justify the Plan the details of how
23	those criteria were selected and how they were replied
24	is of paramount importance.
25	That is the purpose of these

1	interrogatories, Mr. Chairman, to get on the record for
2	examination those procedures, the selection of the
3	criteria. And some examples perhaps: Where did the
4	impetus from the Update come from; what direction was
5	given; what feedback there was; when various criteria
6	were selected; and the basis upon which senior
7	management, and in turn the board of directors,
8	accepted the Update. What criteria did they apply in
9	their assessment of the matter?
10	Mr. Chairman, as I said before, this is
11	no trivial issue now with respect to the Update. There
12	is a real issue regarding that planning process and
13	decision-making process at Ontario Hydro, and for those
14	reasons in our submission it is apt, and indeed
15	important, to have on the record the documentation
16	which reflects in detail that decision-making process.
17	Those are my submissions.
18	THE CHAIRMAN: Thank you. Any questions?
19	THE REGISTRAR: Mr. Chairman, are these
20	two interrogatories to be numbered?
21	THE CHAIRMAN: No, they don't need to be
22	numbered for this. They are not Panel 10 evidence.
23	They are separate from that.
24	THE REGISTRAR: Thank you.
25	MR. HOWARD: Mr. Chairman, I have three

points in response.

The first is that the planning process is clearly relevant to these hearings, but that the criteria were first established in 1985, are the subject of extensive written evidence, have been the subject of extensive oral evidence by this panel in the application of the planning strategies.

Secondly, clearly while the planning process is relevant the decision-making process of a corporation of the size of Hydro is not.

What this Board has before it is the result of the decision-making process, there are six witnesses who have spoken to it, and if my friend wants to look into the timing, the criteria which have been spoken to, these witnesses are fully capable of responding to those questions.

Finally, I guess, I would have thought that the evidence before this Board fully complied with the conclusion at page 30 of the case to which my friend has referred. The planning process has been described, and if he believes that there was a prior selection of what is the preferred alternative these are six of the people of the many, many, many people at Hydro who were involved in that process.

It would be unreasonable for anyone to

1	assume that of all the people involved there was from
2	the beginning unanimous conclusions as to the result.
3	The result you have before you, these witnesses are
4	here to speak to it. In my submission, the material
5	and the detail requested is totally irrelevant and
6	totally unnecessary to the issues before the Board.
7	Thank you.
8	THE CHAIRMAN: Any reply submissions, Mr.
9	Mark?
10	MR. MARK: Briefly, Mr. Chairman.
11	With respect to Mr. Howard's last point
12	where he characterized our concern as one that there
13	was some, as I understand it, unanimous agreement at
14	the outset and the Plan followed, that is not the
15	purpose of the motion, nor is that the suggestion.
16	We simply want to understand the planning
17	process that went into this document which was
18	prepared, everyone will agree, over a very short time
19	period.
20	Nobody is necessarily suggesting that
21	there was a decision made in October and something then
22	produced simply for the purpose of reflecting that
23	initial decision, but to the extent that we want to
24	enquire into that planning process and that is
25	independent of the question of whether there was some

1	predetermined direction.
2	With respect to Mr. Howard's point that
3	the witnesses are fully capable of responding, Mr.
4	Chairman, I would respectfully suggest that this is a
5	matter where the parties are entitled to the existing
6	documentation on those matters in the corporation.
7	It is an important one. Even if the
8	witnesses were to give certain answers their
9	documentation would be requested. In my submission, we
10	should be entitled to that, preferably in advance of
11	cross-examination. It is not acceptable in my view
12	simply to answer that the witnesses can answer. That
13	doesn't disentitle one to the documentation underlying.
14	Lastly, Mr. Chairman, Mr. Howard said the
15	corporation's planning process is relevant, but he said
16	the decision-making process is quite irrelevant.
17	In my submission, Mr. Chairman, that is
18	just not an acceptable position. Surely, the
19	decision-making process, what happened and what was
20	told to, relied upon, and considered by the
21	decision-makers in making their decision is relevant.
22	Maybe the planners have one view; maybe
23	the board of directors decided on the Update for a
24	completely different reason. I can't conceive that

this Board is not entitled to know the rationale for

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the Update as gleaned by the directing minds of the corporation.

THE CHAIRMAN: But the material you have requested won't help you in that respect. I mean, what you are asking for is what was given to the board of directors.

7 MR. MARK: Yes.

find out, and it is impossible to find out, what

motivated the directors to take the decision that they

did.

MR. MARK: Well, I think, Mr. Chairman, we can go some considerable way towards that ends by knowing what was given to them so we can at least assess the ability they had and the opportunity they had to make their decision and on what factors it seems to have been made, certainly on the basis of the documentation presented to them.

With respect to the planning criteria that Mr. Howard says has been discussed before you at some length in connection with the DSP, that may be, Mr. Chairman, but the object of the enquiry in this respect is a simple one, and that is to see whether the same criteria were in fact applied in the development of the Update.

1	THE CHAIRMAN: I think we had better
2	adjourn to discuss this particular motion.
3	THE REGISTRAR: This hearing will recess
4	until recalled.
5	Recess at 10:39 a.m.
6	On resuming at 11:30 a.m.
7	THE REGISTRAR: Please come to order.
8	this hearing is again in session. Please be seated.
9	THE CHAIRMAN: We have before us a motion
10	by the Municipal Electric Association requesting a
11	further answer to two interrogatories, numbered
12	10.9.106 and 10.9.107.
13	In general, the interrogatories request
14	information as to the update process within Ontario
15	Hydro. Ontario Hydro's response is that its position
16	is set out in Exhibit 452 and supporting documents.
17	It is agreed that the planning process is
18	a relevant consideration at this hearing. In our view,
19	the matters listed in subparagraphs (a) to (d)
20	inclusive, in Interrogatory 10.9.106 fall within the
21	ambit of relevancy as matters which require the
22	consideration of this Board. However, the nature of
23	the material requested, which includes internal
24	correspondence, memoranda or other communication,
25	including minutes of meetings and documents furnished

_	or one round or arrespond to the out view too broad.
2	Corporate decision-making is a very
3	complex matter, and particularly in the circumstances
4	and size of the proponent. It is an extremely
5	difficult matter to assess. Questions dealing with

to the hoard of directors is in our view too broad

details of the materials requested, in our view, would

involve the Board in a lengthy investigation that would

probably not be helpful

8 probably not be helpful.

We would expect that most of the questions could be answered by the members of the panel presently before us. However we do think it would be helpful both to the Board and to the parties if there was some further information provided that would enable the questions on cross-examination to be better focussed.

We think it would be helpful and we would direct that Hydro provide a summary of the stages of the development of the Update, which should include the major elements of analysis and documentation with dates of their initiation and completion, and we would ask that that be done as soon as possible.

MR. HOWARD: Mr. Chairman, we have the direction.

In order to do it expeditiously, it will require counsel to speak to witnesses who are about to

1	be cross-examined, and I take it that may be done, as
2	these people were directly involved in the process. We
3	will do it as promptly as possible, but we can't do it
4	without speaking to the witnesses.
5	THE CHAIRMAN: That will be fine. You
6	can do that.
7	Now, Mr. Mark, are you in a position to
8	commence your cross-examination?
9	MR. MARK: Mr. Chairman, those types of
10	questions were to form a large part of my
11	cross-examination. I am really in your hands.
12 .	I am not sure of the timing of Ontario
13	Hydro to produce this. I have other matters I could
14	cross-examine on and defer that. I would suppose this
15	is a matter of some importance to other parties as
16	well. If the type of information you have directed
17	them to give as I suspect could be prepared relative
18	expeditiously, it may wise to let that be done before
19	we commence.
20	But I am prepared to proceed with other
21	matters.
22	THE CHAIRMAN: I don't want to debate in
23	public until they have had a chance to discuss it with
24	Mr. Howard the timing, because there may be a time
25	aspect that nobody could quite put a handle on that at

- 1 the moment. But perhaps if you could go as far as you 2 can and then we will have to see what happens after 3 that. 4 MR. MARK: All right. 5 THE CHAIRMAN: This doesn't preclude you from asking questions of these witnesses on that 6 7 subject. MR. MARK: No, that's the other point I 8 9 wanted to raise, Mr. Chairman. I think I will 10 endeavour, as long as it's understood that I have a 11 right to have some further cross-examination after we 12 get production of this from Ontario Hydro, I will 13 endeavour to be diligent in excluding some of what I 14 will call the more mundane aspects on the questioning of timing of documents, et cetera. But there are 15 certain questions which would be relevant to that 16 disclosure but I may ask anyway in the context of the 17 18 cross-examination. 19 MR. HOWARD: It might be helpful, Mr. Chairman, certainly I don't know the answer to this 20 21 question and I know my friend is probably reluctant to ask questions that he doesn't know the answer to, but 22 23 we might all be wiser if we asked the panel how long
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because they are the ones who are going to be asked the

they think it might take to produce what you direct,

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1 questions by me, then we would all be equally wise. 2 THE CHAIRMAN: I think they might want to 3 discuss it before they are put on the spot. [Laughter] 4 MR. HOWARD: Well, I tried. 5 THE CHAIRMAN: I will ask them if you 6 want me to. 7 MR. HOWARD: If you don't want to ask the 8 question, I'm certainly not going to press. 9 MR. MARK: On that basis, I am not sure 10 what it is, but I will proceed. 11 CROSS-EXAMINATION BY MR. MARK: 12 Q. Mr. Snelson, as we know, you have 13 presented in the Update, as I gather, six alternative 14 plans action; is that correct? 15 MR. SNELSON: A. The Update includes the three managed surplus cases, that's the nuclear and 16 17 fossil and enhanced and corresponding cases without the 18 surplus being managed. 19 Q. It wasn't entirely clear for me from the filed evidence, Mr. Snelson, but do I take it that 20 21 Ontario Hydro has not identified a preferred plan from 22 amongst those six alternatives? 23 That is correct. Α. 24 I had understood from your direct 25 evidence the other day that you do, however, prefer the

- cr ex (Mark) 1 managed cases to the unmanaged cases? Do I have that 2 correctly? 3 A. We do expect that we will manage 4 surpluses, maybe not in the way that is described in 5 the managed cases because that is illustrative, but 6 yes, we will manage the surpluses. 7 Q. Can we proceed on the basis that you 8 prefer the managed plans to the unmanaged plans to the
 - A. I think our indication is that we will manage the surplus and that maybe indicates a preference, but not for those specific measures of surplus management.

unmanaged plans, is that a fair statement?

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- Q. Then subject to further clarification regarding the precise mechanisms by which you manage the surplus, is it fair to say you prefer the managed plans to the unmanaged plans?
- A. We do expect to manage surpluses.
- Q. Is it fair to say that your

 expectation you will do so derives from your preference

 to manage rather than not to manage the surplus?
 - A. We recognize that the managed surplus cases have lower impacts on electricity rates and that's why we expect to manage the surpluses.
- Q. You say you expect to, has there been

- a decision made to opt for a managed surplus rather
- 2 than an unmanaged surplus?
- A. The decision that would be made is a series of decisions as to how to manage the surplus and those decisions have not been made.
- Q. But are we past the stage where

 Ontario Hydro is going to deliberate as to whether or

 not there will be surplus management?
- I don't want to complicate this. It seems to be me to a simple matter.
- 11 A. As I said, we are planning on the 12 basis that we will manage the surpluses.
- 13 MR. SHALABY: A. Maybe I will add 14 something. As Mr. Snelson is saying, it's going to be a series of decisions and perhaps one of those 15 16 decisions has already been taken and that is the non-utility generation contract renegotiations, for 17 18 example, that is an indication from Hydro that the 19 contracts as they were seen sometime back are going to 20 contribute to surplus and we want to size those down a 21 bit.
- Q. Does Hydro at all expect to develop a surplus management plan which has specific components and mechanisms in it?
- MR. SNELSON: A. We expect that will

- gradually evolve over time and that the decisions will
 be made as they need to be made.
- There is a reluctance to define specific

 measures too early before the decisions need to be made

 because that would lose some of the flexibility to

 maintain some of the options that would contribute to

 the surplus in meeting growth which we are relying upon

as protection in case of upper growth.

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- Q. I understand you may not want to

 implement some of your management mechanisms until an

 appropriate time. I am more interested in whether and

 when we can expect to see a proposed plan for

 management surplus which would, for example, prioritize

 the surplus management options and give some indication

 of a likely course of action?
 - A. As I have said, we expect that to evolve over time and I can't give you a specific date when suddenly it will be all laid out.
 - Q. Do you expect it will be laid out in any more detail or defined form than it is in the illustrative examples that you have alluded to in the to date?
 - A. I expect that each set of planning decisions that are made, then those actions will gradually become defined and solidified. But it will

be an evolving process rather than a single set of 1 2 decisions.

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Q. Can you assist us at all today in prioritizing options. For example, you have 4 5 opportunities to reduce or defer, I guess, some your demand management initiatives. There is NUGs, there is 6 mothballing. Can you assist us at all in giving us 7

some idea of where you think it advisable to start?

- A. I believe I said in my direct evidence that the general guide to priorities is the reverse application of the priority strategic directions. And so cutting back on the demand management program would be one of the last things that we would resort to in surplus management.
- Q. Are costing questions going to be paramount in this analysis or not? In other words, if for example, it would be more cost-effective to defer a demand management program rather than, say, mothball a facility. Would you do that or would you stay with what I gather you were suggesting a moment ago that you wouldn't, you would maintain the demand management program even if a strict cost analysis suggests you do otherwise? [11:45 a.m.]
- 25 Α. I believe cost will be one of the

1 factors looked at, but I don't believe it will be the 2 paramount factor. Q. So would it be fair to summarize it, 3 as we stand here today, the preference of the options 4 as you have alluded to with demand management at the 5 6 top will prevail over cost considerations? 7 Α. In some cases, yes, but maybe not in 8 all cases. 9 Q. And do you have any sense of what 10 criteria would govern you in making those decisions? 11 Α. I think that this is something we are 12 struggling with, and we are very concerned that we don't want to lose long-term demand management 13 14 potential by cutting back on a program in the short 15 term for cost reasons, say, and thereby losing the momentum of the program, because we believe that the 16 program to be successful has to have continued thrust 17 and momentum over an extended period of time. 18 19 So we are concerned that chopping and changing the demand management program would greatly 20 21 reduce the effectiveness of the program. But ultimately that comes down to a 22 23 question of cost, does it not, Mr. Snelson? A. I think that there are cost 24

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implications, but also there is the priority that the

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- corporation is putting on achieving maximum demand
 management to reduce major supply in the future.
- Q. Would it be fair to conclude that at present the corporation intends to meet its year 2000 demand management target regardless of the surplus situation?
- A. We have shown in the illustrative

 8 surplus management the current forecasts of demand

 9 management for the surplus managed cases, and we are

 10 maintaining a target of meeting our targets of demand

 11 management.
- 12 Q. Those are the targets referred to by
- 13 Panel 4?

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- A. Yes. That is the illustrative
 assumption, and I suspect that it will be close to what
 we will in fact do.
- Q. Would you agree with me, Mr. Snelson,
 that that certainly increases the potential that what
 we will end up with between now and say the year 2000
 is something other than a least cost plan?
 - A. Yes, and I think we have always aimed for a low cost plan.
- Q. Now, just going back to where we
 started off, Mr. Snelson, am I correct that as amongst
 the three managed surplus cases Ontario Hydro doesn't

- advocate one over the other; it has no preference at this point in time?
- A. We haven't chosen a preference

 between the managed surplus nuclear, managed surplus

 fossil cases.
- 6 Q. What about the enhanced case?
- A. The enhanced case has somewhat less a

 8 status, but it is something which was not in the main

 9 body of Exhibit 452. It wasn't part of the plan that

 10 was approved by the Board.
- Q. Well, what is its status, to use your term, if I might ask?

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- A. It is a direction that we could still go. In many cases it is consistent with the other plans, but it shows the effect of going to even higher levels of -- even higher levels of environmental protection and the use in the longer term of some technologies which currently are not commercially developed to the stage that they could be relied upon in planning.
- Q. Now, I understand what it involves.

 My question was more to your comment, Mr. Snelson, that

 it has a somewhat different status, and I am interested

 in understanding exactly what that is.

25 Is it a plan advanced which is feasible

for implementation which should be looked at equally 1 2 with the fossil and the nuclear cases, or not? 3 A. We have not chosen the major supply 4 options beyond the year 2009. 5 Q. Yes. 6 The nuclear and fossil are examples Α. 7 of how that might be met, but neither one of those has 8 been selected either. 9 But the corporation, coming back to -- so 10 that deals with the period beyond 2009. The enhanced is yet another way of dealing with major supply 11 12 requirements post-2009. 13 Prior to 2009, the enhanced plan has a 14 higher level of environmental controls. 15 0. Yes. 16 Α. And that higher level of environmental controls is not currently part of the 17 18 corporation's business plan. The level of controls that is in the update nuclear and update fossil cases 19 is the level which Ontario Hydro is currently planning 20 21 on. 22 Q. No, I understand that. Maybe we 23 should go back a step and understand exactly what is 24 being presented in your evidence now.

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Correct me if I am wrong. I had thought

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- 1 Ontario Hydro had developed these three cases, the 2 managed cases - nuclear, fossil and enhanced - as being 3 alternative methods of moving into the future and that 4 they could be considered equal in terms of this Board 5 or Ontario Hydro sometime in the near future being able 6 to select one of those three. 7 I think that we may still have the Α. 8 flexibility to follow some aspects of the 9 environmentally enhanced plan, but, as I have said, the 10 way in which its status is different is that we are not currently planning upon that level of controls in the 11 12 next 10 or 15 years. 13 It is still available to be selected, but 14 that is not what we are planning on. 15 Is it a plan you put forward as one that, for example, if this Board is to look at these 16 alternative plans and choose a preferable one for the 17 future do you suggest that they should be able to 18 19 consider the enhanced plan on the same basis as the 20 other two as being reasonable and feasible? 21 A. In most respects, yes. 22 0. And in what respects not?
 - on some technologies which are not as yet fully

made that remark was that beyond 2009 the plan relies

The respect that I had in mind when I

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- commercially developed and is illustrative of the sort
 of impacts of relying upon fuel cells, for instance,
 which are not yet fully commercially available but may
 be by that time.
- Q. So is it fair to say that certainly
 as we sit here today Ontario Hydro could not adopt a
 business plan with a view to putting into place the
 enhanced plan?
- 9 A. I suspect that the differences in the 10 post-2009 period are far enough into the future that it 11 wouldn't enter into a 5-year or a 10-year business 12 plan.
- Q. All right. Can we leave it at this,
 as we sit here today some of the technologies that are
 reflected in the enhanced plan Ontario Hydro can't say
 they will be available when called upon for that
 enhanced plan?

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- A. I believe that with the exception of the technologies that are shown in the back end of the plan of fuel cells and biomass that the components that are shown earlier are technologically developed, I believe.
- Q. Has Ontario Hydro given any
 consideration to what other form the enhanced plan
 would take if those particular technologies do not

1 mature in sufficient time for implementation? 2 A. We haven't done any specific analysis 3 of what would replace those technologies in the 4 environmentally-enhanced plan. We considered them 5 representative of the technologies from the Alternative 6 Energy Review that were best developed and most likely 7 to contribute in the planning period. 8 0. So, for example, you can't tell us 9 today, if the fuel cell technology doesn't mature you 10 don't know what you would propose as a substitute 11 supply facility? 12 A. That's correct. 13 Q. Mr. Snelson, would I be correct in 14 concluding that the major reason for the new approach 15 reflected in the Update is the change in the load 16 forecast? 17 A. No, I don't think that is the major 18 reason. 19 Q. Is it the major reason for Ontario Hydro no longer requesting approvals for major new 20 21 supply facilities from this Board? No, I don't believe it is the major 22 23 reason. 24 O. So what else in addition to the changes to the load forecast contribute specifically to 25

- this issue of not requesting the major supply facility
 approvals at this time?
- A. The two biggest factors, I believe,

 are the increased projections for demand management,

 so -- and the increased projections for non-utility

 generation, both from cogeneration and also from other

 natural gas non-utility generation.
- Q. Perhaps I wasn't clear before, but it
 is the extent to which those items are reflected in the
 new primary load forecast that has led to your decision
 to defer the request for major new approvals?

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- A. The demand management is reflected in the primary load forecast; the non-utility generation is reflected as part of supply. But together they do defer the need for major supply from Ontario Hydro.
 - Q. Put it at the bottom line, it is this question of where the load forecast and the supply line meet which has dictated the decision about deferring the request for approvals for major new supply?
 - A. That is one factor.
 - Q. All right. What else?
- A. The shift in the economics of natural gas-fired options.
- Q. And how does that impact on the decision to defer your approval requests?

1 ·	A. I believe I alluded to that in my
2	direct evidence when I indicated that the natural
3	gas-fired options are the short lead time options which
4	you rely upon if you plan not to seek approvals for
5	long lead time coal or nuclear options, and that lower
6	natural gas prices has the effect of narrowing the cost
7	difference between the natural gas-fired short lead
8	time options and the longer lead time coal and nuclear
9	options, and so it reduces the incentive to seek
10	approvals ahead of time.
11	Q. Just looking out to the future, Mr.
12	Snelson, would I be correct in assuming that if at some
13	point it becomes apparent to you that the need date is
14	being advanced you will then immediately apply for
15	approval of a major new facility?
16	A. I'm sorry, can you repeat that
17	question?
18	Q. Yes. You have based this decision on
19	the load forecast as we have it today; is that fair?
20	A. The load forecast and forecasts of
21	these other demand management and non-utility
22	generation, yes.
23	Q. That's right. And if at some point
24	in the future, be it next year or two years from now,
25	that need date changes and becomes advanced by some

- 1 number of years would I be correct in assuming that Ontario Hydro will revisit this question of how long it 2 3 is appropriate to defer the request for major new 4 supply? 5 If the need for major new supply was Α. 6 to be advanced, then we would have to consider whether in fact we needed to seek some approvals for that. 7 8 0. And would I be correct that 9 similarly, if for example this Board were to conclude that as we sit here today your forecast of the future
- similarly, if for example this Board were to conclude
 that as we sit here today your forecast of the future
 need date was incorrect because of some assumptions you
 make about demand management or other items, would you
 then revisit the question of whether major new facility
 approvals are required today?
 - A. We may have to.

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- Q. Have you given any consideration to
 what need date would prompt you at this time to revisit
 your approach?
 - A. No, I don't believe that we have defined a specific date.
 - Q. So have you addressed even amongst yourselves at all the question of what date, what cross-over date is sufficient to permit you to continue with the updated plan or to make you go back to the old method of requesting approvals today?

1	A. I don't recall a specific discussion
2	in that regard.
3	Q. Well, have you considered the
4	eventualities, Mr. Snelson? For example, have you
5	considered what your response would be if this Board
6	were to determine, for example, that your median
7	forecast of demand management was high by 2,000
8	megawatts?
9	A. No, we have not specifically
10	considered that.
11	Q. So you can't give this Board any
12	assistance as to what reductions they could make in
13	that forecast which would put into question the
14	appropriateness of the approach of deferring approvals
15	beyond this hearing?
16	A. No, I don't believe we can help with
17	that question.
18	MR. SHALABY: A. Before we go too long
19	with this deferring approvals, I'm sure we are asking
20	for approvals.
21	Q. No, I think
22	A. I don't want it to be seen as we are
23	deferring all approvals. We are asking for hydraulic
24	approvals and the Manitoba approval, and those
25	constitute major contribution to meeting the median

- load forecast.
- Q. I understand that, and just bear with
- 3 me, Mr. Shalaby. Why don't we assume when I talk about
- 4 no requests for approvals I am talking about major new
- fossil and nuclear facilities, and we will accept that
- 6 you are asking for approvals for Manitoba and
- 7 hydraulics; fair enough?
- A. (Nodding)
- 9 Q. All right. Now, leaving the demand
- 10 management aside for a moment, Mr. Snelson, have you
- ll considered what impact denial of approval by this Board
- of the Manitoba Purchase or of the other hydraulic
- facilities would have on your selection of the approach
- 14 to defer approvals?
- MR. SNELSON: A. We have considered that
- that would be the loss of about 2,800 megawatts
- 17 capacity.
- Q. Yes?
- A. And that we might very well be
- 20 seeking approvals in that case. We haven't considered
- 21 what those approvals would be, but that would certainly
- 22 move us in that direction.
- Q. So you have nothing for us, then,
- 24 which would give us some alternative scenarios of what
- you do with regard to approve requests if various of

- your targets of either new supply or demand management aren't accepted by this Board?
- A. In deciding what approvals to request

 we have generally worked on the principle that we

 wouldn't like to have to start an approval process

 for -- sorry, we would seek approval in this process

 for any option which we expected to have to submit an

 environmental assessment of a project within five
- 10 Q. Yes.

years--

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- A. --within five years of the end of this process. And that with the lead time of the options from the submission of an environmental assessment to this in-service date does help in this regard in terms of defining when we would need to seek approvals and whether we would have considered adding approvals to this process, if we had a lesser target.
 - Q. Do I take it from that, Mr. Snelson,

 correct me if I am wrong, that if this Board in its

 rulings gives you lesser new supply or makes some

 determination about demand management targets which

 using those lead time dates would moves an EA filing up

 to within the five-year period, would Ontario Hydro be

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reinstating its request for approval for a new supply

We would seriously consider it under

- facility in the context of this hearing? 1

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- 3 those circumstances. That is the sort of rule that we
- 4
- have applied in deciding what to do. There would still
- be a judgmental layer to be added to that, but that 5
- 6 would be the general rule.
- 7 But as it stands now you are not 0.
- proposing to this Board, as I understand it, that if 8
- the other numbers come out such that you would have to 9
- apply for an EA within the five years, you are not 10
- 11 proposing that this Board give you those approvals?
- 12 We are proposing that the Board give Α.
- 13 us the approvals we have requested.
- 14 Q. I understand that, but that wasn't my
- 15 question.

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- 16 A. Can you repeat your question then?
- 17 Sure. And I apologize if it wasn't Q.
- 18 clear.
- 19 You are not presently, as I understand
- 20 it, proposing to this Board that if they deny you the
- 21 approval for, say, the Manitoba transmission and the
- 22 other new hydroelectric, that if that means you should
- 23 be applying for an EA within five years, you should be
- 24 filing an EA within five years, you are not presently
- 25 asking this Board to give you a requirement and

1 rationale approval for that major additional supply 2 facility? 3 A. No, we are not. We have not proposed 4 alternative approvals in case these approvals are not obtained. 5 6 But as I understand you, you still 7 maintain that that five-year action plan date is a 8 governing feature of your planning approach? 9 That is certainly the way we Α. 10 approached it, yes. 11 Q. Now, Mr. Snelson, the need date under 12 the new median scenario as I understand is 2009; is 13 that correct? 14 Α. Yes. 15 Q. And under the nuclear case you would 16 be filing an environmental assessment when to meet a 17 2009 in-service date? 18 MR. DALZIEL: A. It would be 10 years 19 ahead of that date, is what we have assumed in the 20 Update. 21 0. So that would be 1999? 22 Α. That's right. 23 0. I take it, Mr. Dalziel, that Ontario 24 Hydro's present expectation is that this Board will release a decision sometime in 1994? 25

1	A. That's possible.
2	Q. Isn't that the most likely scenario?
3	A. It could be '93.
4	Q. You are aware of the Chairman's
5	comments a few days ago?
6	A. Perhaps I am being optimistic.
7	Q. Wouldn't 1994 be a reasonable
8	planning date for this Board's decision?
9	A. Yes.
10	Q. And I am I correct in my mathematics
11	that 1999 is within five years of 1994?
12	A. Yes.
13	Q. All right. So to implement the
14	Update nuclear plan, using your median need dates, that
15	you will be applying for an environmental assessment
16	within five years of this Board's decision?
17	A. It would be close. I don't know if
18	it would be five years to the month.
19	Q. We are in the range of five years,
20	aren't we?
21	A. Close to it.
22	Q. Can you tell me why then your plan
23	does not ask this Board for approval for that nuclear
24	facility given your own five-year action plan
25	guideline?

A. At the time that the Update was being

2	prepared, the anticipated date for a decision from this
3	panel was 1993. So at that time '93 in five years took
4	us to 1998.
5	Q. So you will forgive me, Mr. Dalziel,
6	if I make the observation that making significant
7	changes to plans is not something that Ontario Hydro
8	appears to be adverse to in this hearing. And I am
9	suggesting, I want to know why in view of the present
LO	circumstances you are not reinstating your request for
11	that approval?
L2	A. The other factor is that in preparing
L3	the Update we felt that a decision on the major supply
L4	facility was not required at this time. So we are not
15	making a decision as to whether that request for the
16	major supply facility would be a nuclear facility or
17	whether it would be a fossil facility.
18	Q. Getting the approval from this Board,
19	Mr. Dalziel, it doesn't oblige you to file an EA in the
20	future, does it?
21	A. No, it doesn't.
22	Q. And indeed, wasn't that the whole
23	objective of this exercise, to obtain approvals that
24	you might need without any obligation necessarily to
25	proceed if you don't need them?

1

1	A. That's correct.
2	Q. Now, in view of that, can you help me
3	as to why you haven't amended to seek approval for this
4	facility, you will need to file the EA before 1999?
5	A. As I said, earlier, at the time that
6	the update was being prepared, we anticipated that a
7	decision from this hearing process could be in 1993 and
8	with the five years that took to us 1998.
9	Q. So you thought then that the one year
10	was enough of a difference to justify omitting all
11	requests for the major new supply approvals?
12	A. We were applying a consistent
13	assumption, and that's correct.
14	Q. Now, my question, Mr. Dalziel, was in
15	view of the present state of our knowledge, why aren't
16	you seeking that approval?
17	MR. SNELSON: A. I think, Mr. Mark, we
18	are getting a little hung up on the specifics of these
19	dates. I think I indicated that this was the working
20	rule.
21	Q. Yes.
22	A. And there is nothing magic about five
23	years. It's a reasonableness sort of criteria. We
24	don't want to have to go through approval processes too
25	frequently, and so you want there to be a fairly long

period of time, and you have to recognize that

approvals have a shelf life, and that an approval that

is obtained a long while ahead of when it's going to be

used may not in fact be useful by the time it's needed.

- Q. Well, Mr. Snelson, it's Ontario Hydro
 that considered that and decided upon five years; isn't

 it? That's the decision you made?
- We made a decision in '89 based on 8 9 the five years. We recognized at that time that it was a very soft sort of date. It wasn't something where 10 11 four-and-a-half years was very different to five-and-a-half years or even four years difference to 12 13 six years. It was three years seemed too short, ten 14 years seemed too long. That kind of thinking that have 15 went into selection of the five years.
 - Q. In fact, when you issued your Update, you still considered that five years was the appropriate time limit?
- 19 A. That's correct.

4

16

17

18

- Q. That's right. So you have, even in
 the course of all the changes you have been faced with
 in the future, which resulted in Update, you have
 looked at that question again and you still come down
 with five years?
- A. We did not change the five years.

_	v. Well, you still consider it
2	appropriate, I take it.
3	A. That's correct.
4	Q. All right. Now, are you suggesting
5	to me, Mr. Snelson, that you consider it appropriate
6	but you don't want to follow it in this instance?
7	A. The Update was produced last fall and
8	it was appropriate at that time, you don't go around
9	changing these things all that frequently.
10	Q. I'm sorry, I didn't catch the last
11	statement.
12	A. I don't think this is the sort of
13	thing that you would just change to go from seeking no
14	approvals to seeking approvals, because the expected
15	duration of this process is six months longer than it
16	previously was thought to be.
17	Q. But you felt it sufficient to
18	withdraw your request for approval over six months the
19	other way.
20	A. No.
21	Q. Well, I think Mr. Dalziel just told
22	me you thought this process would be over sometime in
23	1993 and therefore a request for approval in 1999 took
24	it outside the window, so you withdrew the request;
25	correct?

1	A. We withdrew the request because the
2	need date for the major new supply facilities had
3	shifted from 2002 or 3, to 2009, which was a very
4	significant change.
5	Q. Yes. But working backwards, just
6	using your methodology, Mr. Snelson, the key date is
7	that date of the filing of the EA, and you have
8	consistently maintained that five years is the
9	appropriate limit; correct?
10	A. We have maintained at about five
11	years.
12	Q. And Mr. Dalziel just told me a few
13	moments ago that you didn't include the request for
14	approval in the Update at the time you released the
15	Update because you expected a decision in 1993;
16	correct?
17	A. Yes.
18	MR. SHALABY: A. That wasn't the only
19	reason he gave.
20	Q. You will excuse me, Mr. Shalaby.
21	Now, Mr. Snelson, you know it's going to
22	be something different. We would get the year back.
23	It looks like it's going to be 1994.
24	Now it seems to me as an observer that if
25	you took it out for the one year, you should be willing

- to put it back for the one year.
- MR. SNELSON: A. Well, from our
- 3 perspective, the major change was from requiring
- 4 approvals as soon as we could get them, which was the
- 5 situation in '89, to be ready for 2002 or 2003
- 6 in-service date, to needing approvals for around a 2009
- 7 period, and that is a major change.
- 8 I think what we are talking about now is
- 9 the very fine shades of difference about a five year
- number that is an approximate number.
- 11 Q. So do you now want to go back, Mr.
- 12 Snelson, and say we shouldn't have regard to the
- 13 five-year number as the appropriate time?
- A. I think the five years is still an
- 15 approximate indication of the right number.
- Q. Is it approximate or is it the one
- 17 that you are using to govern your submissions for
- 18 approvals?
- 19 A. As I indicated a few minutes ago,
- 20 five years is the rule that we tend to use and there is
- 21 nothing magic about that. That is an approximation
- 22 towards a reasonable number.
- Q. Let me read to you, Mr. Snelson, from
- page 32 of Exhibit 452, which is the Update. Do you
- 25 have that, Mr. Snelson?

1	A. What page number was it?
2	Q. 32. Second paragraph:
3	Approvals continue to be sought based
4	on an action plan which includes the
5	facilities for which a project
6	environmental assessment document is
7	expected to be submitted within at 5-year
8	period from the Environmental Assessment
9	Board decision.
10	Now, this is your most recent planning
11	document, Mr. Snelson. Is that statement accurate or
12	not?
13	A. It is accurate within the context
14	that we discussed. It was accurate at the time it was
15	written, and as you are pointing out, the five-year
16	period is getting close because of the lengthening of
17	this process, and we haven't changed to respond to
18	that.
19	Q. Would I be correct in taking from
20	everything you have said in the past few minutes, Mr.
21	Snelson, that Ontario Hydro presently has no intention
22	of responding to that change?
23	A. At this point in time, due to the
24	shifts that we have talked about in the few months or
25	to a year, then I don't believe that we intend to

- l change our plans. If that change was to be
- 2 substantially larger, then we would have to consider
- 3 it, certainly.
- 4 Q. When do you anticipate filing an
- 5 Environmental Assessment for our major new supply
- 6 facility required in 2009?
- 7 MR. DALZIEL: A. I said earlier it would
- 8 be about 2009 -- sorry, 1999, if we were following the
- 9 update nuclear.
- Q. Thank you.
- 11 A. I could add to that by saying if we
- were using the update fossil case, then it would be
- 13 later than 1999.
- Q. How much later would it be?
- 15 A. The lead time on the IGCC facility is
- seven years, so it would be 2009 minus seven years. So
- it would be around 2002.
- 18 Q. And, Mr. Dalziel, am I correct in
- assuming that the hearings that would be associated
- 20 with that environmental assessment filing would be for
- 21 need and rationale, requirement and rationale as well?
- A. The lead time I am referring to is
- for the site-specific EA.
- Q. When would you have a requirement and
- 25 rationale EA?

1	MR. SNELSON: A. We haven't decided, Mr.
2	Mark, that if we were to go through this process again
3	that we would separate them. They could be together or
4	they could be separate.
5	Q. So as we sit here today with a need
6	date of 2009, you don't even know whether you
7	propose to have one hearing or a sequence of hearings
8	to get this new facility approved?
9	A. That's correct.
10	Q. Now, Mr. Snelson, you have been
11	talking somewhat about the deferral of the need date
12	under the median scenario, that's the key deferral you
13	have been talking about?
14	THE CHAIRMAN: You are talking about the
15	need date for major supply?
16	MR. MARK: Yes.
17	MR. SNELSON: Yes.
18	MR. MARK: Q. And do I understand
19	correctly the point to be that before the need dates
20	under the DSP, under the then existing forecast, were
21	very close together between the median and the upper
22	but now they are more spread out and that's the feature
23	which allows you to plan to the median?
24	MR. SNELSON: A. For the specific base

25

load facilities, yes.

1	Q. And how much is that deferral? It's
2	now 2009, what is your upper need date now?
3	MR. DALZIEL: A. The need date under the
4	upper would be around the year 2001.
5	Q. So we have approximately an
6	eight-year difference then; is that correct?
7	A. That's right.
8	Q. And under the original DSP, what was
9	the difference between the two need dates?
10	A. For the major base load supply
11	facility?
12	Q. Yes.
13	A. It was one year.
14	Q. One year. And where do I get that
15	from?
16	A. If we look in Exhibit 3, Chapter 15,
17	we can find a description of the 1989 plan under upper
18	load forecast. I am looking at page 15-10.
19	Q. Yes?
20	A. The bottom one-third of that figure,
21	it spans both pages, 15-10, 15-11, shows the major
22	supply facilities coming into service. And if we look
23	at the base load supply of the facility, which is CANDU
24	A.
25	Q. Yes.

- 1 [12:25 p.m.]
- A. And we see under the year 2002 the
- 3 first unit of 4 by 881 megawatt station coming into
- 4 service. That is the year 2002.
- 5 If we go up to the middle portion of that
- 6 figure that corresponds to medium load forecast, and we
- 7 see then under the year 2003 when the first unit of the
- 8 base load station is coming into service. That is the
- 9 one-year difference.
- 10 Q. Those, as you have said, Mr. Dalziel,
- 11 those are not need dates, are they; those are
- in-service dates?
- A. That's correct.
- Q. And, in fact, under the DSP there was
- 15 quite a differential between the need dates as opposed
- 16 to the in-service dates under the two scenarios, was
- 17 there not?
- A. Yes, that's right.
- 19 MR. SHALABY: A. Those can be found in
- 20 figure 13-10, Exhibit 3.
- Q. That's right. And if we turn to
- 22 that, Mr. Shalaby, we see that the difference in the
- 23 need dates -- well, it is similar in range to the
- 24 difference between the need dates you are looking at
- 25 today?

1 A. I accept that. I accept that. 2 THE CHAIRMAN: I'm sorry, what page was 3 that again, Mr. Shalaby? 4 MR. SHALABY: It's figure 13-10 on page 13-7, that's correct. 5 6 MR. MARK: Of Exhibit 3. 7 Q. And under the DSP, faced with a 8 similar difference between the need dates that we see 9 now, you made provision for an interim facility of the 10 IGCC; did you not, Mr. Shalaby? 11 MR. SHALABY: A. Under ...? 12 Under the DSP where you had this 0. 13 difference between the need dates you made provision for an IGCC to come in-service before you could get 14 15 your first CANDU in-service? 16 Α. IGCC as well as combustion turbines, 17 yes. 18 0. Yes. 19 I think it was mostly combustion 20 turbines convertible to IGCC. 21 Q. So what you did in the DSP in 22 response to this time difference was to obtain approval 23 for the CTU IGCC as an interim measure, if needed? 24 That is correct. Α. 25 0. Now, Mr. Snelson, what timetable has

- Ontario Hydro set, if any, to make a decision about the
 type of major new supply you will be implementing in
 the future?
 - 4 MR. SNELSON: A. I don't believe we 5 defined a timetable.
 - Q. Have you turned your minds to the question of by what date you have to make that decision?
- 9 A. I think we are confident that we
 10 don't need to make that decision in the next year or
 11 two, but beyond that I don't think we have addressed
 12 it.
- Q. Well, certainly if you are going to

 14 go the nuclear route would you agree with me that

 15 sometime within the next two or three years you have

 16 got to make that decision?
- 17 A. Maybe a little after that, but not 18 too long after.
- Q. I take it from what you have said you
 have got no timetable in place. Have you turned your
 minds at all to what analysis or what decision-making
 process you are going to go through to permit you to
 make that decision at that time?
 - A. No, I don't believe we have.

24

Q. Have you identified what criteria you

- 1 are going to look at in making that decision? 2 Generally, it would be the criteria A. 3 we would apply to Demand/Supply Planning as outlined in 4 Exhibit 74. 5 So essentially the same criteria that Q. 6 you spent five years or more refining? 7 It is the same criteria that are in A. 8 the demand/supply planning strategy. 9 So in summary, Mr. Snelson, at some 0. 10 time, not more than one year or so beyond the date this Board is going to give its decision, you are going to 11 12 be making a decision about major new supply based on the same criteria you have been planning on and using 13 14 for the past several years? 15 A. We certainly would have to start addressing those points somewhere in that time period 16 17 in terms of requirements for preliminary engineering. 18 They wouldn't necessarily be final decisions, but there 19 would have to be some exploration. 20 But if you were to bring in a nuclear 21 unit on time to meet 2009 that is when you have to make 22 a decision?
 - A. Specifically to answer your question, Mr. Mark, I would like to review the schedules that were given by Panel 9. I don't have that information

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25

1	with me.
2	Q. Sorry, some schedules for what?
3	A. Panel 9 made out the schedules for
4	CANDU 6 and other nuclear options.
5	Q. But we have it, Mr. Snelson. If you
6	can turn to 452D pardon me, C, 452C, page 5 Do
7	you have that, Mr. Snelson?
8	A. 452C?
9	Q. C. Page 5.
10	A. Yes, I do.
11	Q. These are the option lead times that
12	underlie the Update; correct?
13	A. That is correct.
14	Q. All right. And if we look at the two
15	CANDU options, either the 881 or the CANDU 6, which is
16	denoted by 670, you have got a range of either 12 to 15
17	years or 10 to 14 years as your total lead time from
18	when you start your definition work.
19	A. That is correct.
20	Q. So if you are going to preserve or
21	implement either of those options to meet the 2009 date
22	you have got to make a decision certainly with respect
23	to the CANDU 881 by 1994, to be safe; correct?
24	A. These are ranges of in-service dates.
25	Q. Yes.

1 Α. Of lead times. 2 Q. Yes. 3 Α. I guess you run the risk -- if you 4 let it go past the longest of those times, you run the risk that your facility might be a little bit late. 5 But the range is 12 to 15 years. So somewhere 6 7 between -- if you are aiming for 2009, then you have to start your definition work sometime between 1994 and 8 9 1997. 10 Surely, Mr. Snelson, as a planner Q. 11 wouldn't you recommend that you make your decision as 12 to whether you are going to go with that option before 13 the outside of that range? 14 A. As a planner you have to recognize 15 that if you haven't made the decision by the time, by 16 the outside of that range, then you are running some risk that the facility will be later than you would 17 18 otherwise intend it to be. 19 In other words, optimal planning 20 would compel you to make a decision on the CANDU 21 options within a year or so after the expected date of 22 this Board's decision? 23 No, I haven't said that. Optimal A. 24 planning has to balance the uncertainties about making

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decisions based on very long lead times against the

- better information that becomes available as time
 progresses.
- So you are all the while struggling with
 this tension between making a decision to give yourself
 lots of time and waiting until you have better
 information, and that not necessarily says that you
 have to make a firm decision before the longest lead
 time.

- Q. So in addition to deferring your request for approvals today because of future uncertainty you are not even prepared to tell me that Hydro will make a decision about the future supply facility in time safely to meet the required in-service date as you now expect that at 2009?
 - A. We expect to -- at each stage of planning we will be looking at the full range of options and their lead times and the risks that are involved in making a decision or not making a decision.
 - Q. In other words, you still haven't decided today whether you are necessarily going to commit to making a decision on the future supply options in time to meet your in-service date?
 - A. We will plan to meet the load in a way which we believe is reliable and dependable and low cost, and it may or may not involve making a commitment

- to a long lead time nuclear option; it may involve a
- 2 longer lead time fossil option.
- Q. I understand that, but you first have
- 4 to make the decision between the two, between nuclear
- 5 and fossil; correct? That is the first step?
- A. And other technologies.
- 7 Q. That's right. And as long as when
- 8 you make that decision CANDU is something that you have
- 9 under consideration you are constraining yourself
- 10 timewise if you don't make that decision in the
- 11 1994-to-1995 time period?
- A. With these lead times it is over a
- longer period, but if you delay the decision then that
 - should be something you do consciously in planning--
 - Q. Yes.
- A. --to say I don't need to make that
- 17 decision now; I will make the decision later. And you
 - do that with your eyes open, recognizing that there may
- be some risk associated with that, or you may not make
- that decision.

15

18

- 21 It is just that it is very hard in 1992
- 22 to say exactly how planning is going to unfold in '94

 23 or '95. We have seen how things can change over a few
- or '95. We have seen how things can change over a few years.
- Q. Would you agree with me this far, Mr.

1 Snelson, that certainly in preparing the DSP you worked 2 with the longest, the long end of the range in terms of 3 your lead times? You planned to apply for approvals 4 and commence construction on a basis consistent with 5 being at the upper end of the ranges? 6 A. I don't believe we did. I think if 7 you look in -- I want to check in Exhibit 3. If you look at Exhibit 3--8 9 0. Yes? 10 A. --page 15-6. It shows a total lead 11 time for option 11, which is the 4 by 881 CANDU, of 12 eight to 14 years. 13 0. Yes? 14 And certainly we were planning on 15 upper load growth and in-service date of 2002, which 16 was less than 14 years after 1989. 17 Well, that is because you couldn't 18 start any earlier. 19 Let's look at one of the ones which isn't 20 time constrained, Mr. Snelson. Let's look at, for 21 example, if you look at your need date, your in-service 22 date under the lower, which is 2009, you are commencing 23 your definition work back in 1990 even; correct? 24 A. I'm sorry, I was not paying

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attention. I should have been.

	or ca (Mark)
1	Q. If you look at your in-service date
2	under the lower forecast?
3	THE CHAIRMAN: Where are you now?
4	MR. MARK: I'm sorry, Mr. Chairman. I am
5	now on Mr. Snelson, I think, was also referring to
6	page 18-3 of Exhibit 3. Is that correct, Mr. Snelson?
7	THE CHAIRMAN: You didn't refer to it,
8	but he may have been.
9	MR. SNELSON: No, I was not actually.
10	MR. MARK: Q. Oh. That is where I had
11	the in-service dates from. Where do you have them
12	from?
13	MR. DALZIEL: A. I might be able to be
14	of assistance here. And I am looking at page 8-3 of
15	Exhibit 3?
16	Q. Yes?
17	A. If we look at the very last line on
18	that page, that is CANDU "B", that would be what you
19	referred to as an unconstrained option.
20	Q. Yes?
21	A. The EA would be submitted as shown
22	here in 1996 in time to meet upper, 2007.
23	Q. Yes?
24	A. That would be a difference of 11
25	years.

1 Q. And what is it from when you commence 2 your definition phase work rather than file the EA, 3 which I suggest is the more appropriate date. It is 13 4 years; is it not? 5 Α. Oh, yes. That's right, 13 years. 6 Yes. On a facility which has a range 7 of eight to 14 years; correct? 8 Α. Yes. 9 0. And when that CANDU "B" is the second 10 in the series would it be fair to suppose, Mr. Dalziel 11 that there would be some time saving associated with it 12 being the second application for approval for that 13 facility? 14 There may in practice, but I don't Α. 15 recall that that was an assumption at the time. 16 Q. Now, Mr. Snelson, there is nothing in the obtaining of approvals today which would oblige you 17 to commence definition work today, is there, if you 18 requested approvals for major new supply facilities? 19 MR. SNELSON: A. I don't believe so. 20 21 O. All right. So if your concern is 22 that you avoid spending money on the definition phase 23 before you felt a decision was appropriate, that 24 concern can be accommodated even if you obtain 25 approvals today; correct?

	cr ex (Mark)
1	A. Yes.
2	Q. Now, Mr. Snelson, if you can turn
3	with me, please, to Exhibit 452, and in particular if
4	you could turn, please, to page 21, I want to refer
5	particularly to Section E. Do you see that at the
6	bottom selection of the appropriate planning approach?
7	A. Yes.
8	Q. And that, I take it, sets out in a
9	concise form the reasons why you chose planning around
10	the median as opposed to planning to the upper?
11	A. That summarizes some of the reasons,
12	yes.
13	Q. Well, are there additional reasons
14	Mr. Snelson? The heading says "Selection of the
15	Appropriate Planning Approach", and it is in the
16	chapter which describes this choice.
17	[12:45 p.m.]
18	Does it accurately describe the reasons
19	or does it not?
20	A. I believe it summarizes the reasons.
21	Q. And if we look at the sentence which
22	appears on page 21, and let me read you the appropriate
23	part, Mr. Snelson, it says:

reliability and environmental

The above analysis suggests that cost

24

1	considerations do not lead to a clear
2	chose on the approach to planning.
3	Ontario Hydro judges that it is less
4	likely that load growth will be at the
5	upper forecast in the near feature, and
6	that if upper load growth is being
7	reached in a few years' time Ontario
8	Hydro can respond to the short-term
9	options.
10	Now, Mr. Snelson, when dealing with load
11	forecasts in other panels, we have generally made the
12	division between five years and longer as being
13	short-term and long-term. When you say in the near
14	term am I safe in saying that's the type of time frame
15	you are looking at when you say near future?
16	A. I don't know whether the number is
17	that specifically defined but it seems a reasonable
18	indication.
19	Q. And, Mr. Snelson, would you agree
20	with me that your ability to make some judgment about

in 10 or 12 years from now? I think we described in our direct

where you will be in load forecast within, say, the

five-year time period, doesn't tell you an awful lot

about where you are likely to be on the load forecast

1 evidence that we had some concerns that the upper load forecast line had a less than 10 per cent probability 2 in the near term because of the short-term effects of 3 the recession, and we then went on to indicate that we 4 5 believe that the bandwidth is reasonable as the 90th 6 percentile for the long-term. So I think to answer 7 your question, yes. 8 Q. All right. And on the next page you 9 go on to say: 10 On balance it was concluded that the 11 flexibility embodied in the approach of 12 planning around the median is the more 13 appropriate approach for demand/supply 14 planning at this time. 15 Mr. Snelson, would you agree with me that 16 a planning to the median approach does not necessarily 17 entail more flexibility than a planning to the upper 18 approach? 19 This is a planning around the median Α. 20 approach. 21 Q. Yes, fine. 22 And if we were just planning to the 23 median, then without consideration of flexibility, then 24 clearly it wouldn't give you flexibility. 25

0.

Would you agree with me that planning

1 around the median does not necessarily entail more 2 flexibility than planning to the upper? A. It entails different kinds of 3 4 flexibility, so it's not necessarily more. 5 Q. But each approach can be equally 6 flexible, depending upon the components and contingencies you allow for? 7 8 A. They can each have a range of 9 flexibilities. 10 Q. And planning around the median does 11 not entail a greater range of flexibility necessarily 12 than planning to the upper? 13 A. It entails a greater flexibility in 14 the direction of requiring less expenditures to prepare 15 for upper load growth circumstances that may or may not 16 come about. Q. Other than that consideration of the 17 cost, in other words, are you paying for that 18 19 flexibility too much, neither approach entails greater or lesser flexibility than the other? 20 21 I think we indicated in our direct evidence that we see planning around the median as an 22 23 alternative way of approaching the managing uncertainty to the seeking of major supply approvals based on upper 24 25 load growth.

	·
1	Q. Yes. My question was, and I would
2	like you to confirm, Mr. Snelson, that neither approach
3	necessarily involves greater or lesser flexibility than
4	the other?
5	A. I think I have indicated they both
6	cover a range of flexabilities.
7	Q. So, there is nothing in fact
8	inherently more flexible about planning around the
9	median?
10	A. It has a greater flexibility in the
11	direction of being able to reduce and accommodate lower
12	growth if that was to occur.
13	Q. And so now you are disagreeing with
14	me.
15	A. Well, I'm indicating, I believe, the
16	greater flexibility that is being indicated here. And
17	another aspect I think of the greater flexibility
18	that's being indicated here is the flexibility to take
19	on additional, for instance, non-utility generation or
20	other things that might be offered.
21	Q. Mr. Snelson, I am not now talking
22	about the particular plan you have developed, I am
23	talking about the planning approach.
24	A. Yes.
25	Q. So leaving it at that stage for the

1 present discussion, would you not agree with me that 2 neither approach is necessarily more or less flexible 3 than the other? 4 Neither one is necessarily more or 5 less flexible. 6 Q. And to the extent you consider your 7 planning around the median plan to be more flexible 8 than the DSP Plan, that's a reflection of the components you have chosen to put in those respective 9 10 plans? 11 Α. Yes. 12 Am I correct, Mr. Snelson, that 0. 13 flexibility was indeed one of the primary criteria in 14 the demand/supply planning strategy? A. Yes, I believe so. 15 16 Q. And in your strategy that was reflected in strategy No. 2.2.4? You can find that in 17 18 Exhibit 3, Appendix A. That is correct. 19 Α. Q. And that strategy provides: 20 21 Preparations for demand and supply 22 options will be undertaken in time to 23 meet the upper load projection while avoiding the cost of premature 24 commitment. 25

1	So when you done lend the 1
	So when you developed the demand/supply
2	planning strategy, that was considered, I take it, the
3	optimal way of obtaining flexibility?
4	A. That strategy generally describes the
5	way in which we try to obtain flexibility and we
6	believe that we have applied that then and now.
7	Q. Let's just explore that for a moment,
8	Mr. Snelson. As I read strategy 2.2.4, it says clearly
9	that you will undertake preparations for your options
10	in time to meet upper load projection; correct?
11	A. Yes.
12	Q. And as I understand your Update, it
13	is specifically premised upon not doing that, but
14	filling in with options you would not necessarily
15	otherwise use; correct?
16	A. The Update Plan relies upon a variety
17	of options described in the response portfolio, and we
18	believe that we have a sufficient without taking
19	further steps to prepare for them now.
20	Q. Would you agree with me that even
21	under the revised forecast, or let's take the revised
22	forecast that all this is based upon, under the upper
23	load growth scenario you would, ideally your best case,
24	bring a major supply facility on stream to meet the
25	need date?

1 A. We always have to recognize when 2 planning for upper load growth that it is only one of a 3 large family of circumstances that can arise. And so, 4 while strategy 2.2.4 says prepare for demand and supply 5 options in time to meet the upper load growth, it 6 doesn't say to prepare for an optimally economically 7 designed set of options to meet the upper load growth. 8 So, the requirement here is that we have enough that we 9 will be able to maintain a reliable supply to our 10 customers. 11 Under the upper load projection, and Q. 12 we know what that is, Mr. Snelson, it's the upper line 13 defined on all the graphs we have been looking at. 14 It's not something else; correct? A. That is the upper projection that we 15 16 have been using, yes. 17 Q. And I have taken it from your 18 evidence thus far that under the upper load projection 19 underlying the Update, you should be commencing 20 preparations today for a major new supply facility? A. We believe that it is adequate to 21

Q. I appreciate that's what you believe

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rely upon combustion turbines and combined-cycle units

and non-utility generation, things that are in that

response portfolio.

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- today, Mr. Snelson, but I am looking at strategy 2.2.4, 1 and would you not agree with me that what that tells us 2 is that you should be starting work on the major new 3 4 supply facility today? 5 A. If we were to be planning for the most economical way of supplying the upper load growth, 6 7 that is possibly true. But we always have to bear in 8 mind that our preparations for upper load growth are to enable us to get through on upper load growth, not 9 necessary to have the most economical plan under upper 10 11 load growth. 12 So you are suggesting to me, Mr. Q. 13 Snelson, that not even in the DSP did it contemplate that flexibility would be accommodated by obtaining 14 15 approvals today and dealing with commitments later? 16 Certainly the DSP sought approvals Α. 17 and recognized the commitments might not follow 18 immediately after the approvals. 19 Q. And that was of the specific way that 20 2.2.4 was implemented in the DSP? 21 That is correct. Α. 22 And that is set out, is it, Mr. 23 Snelson, at page 19-1 of Exhibit 3? 24 Whereabouts on page 19-1? Α.
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Second paragraph, left-hand column.

Q.

1	A flexible program is required by
2	Ontario Hydro because of the
3	uncertainties associated with the various
4	components of the Demand/Supply Plan.
5	For example, if the load is higher than
6	the median forecast, action must be taken
7	now to maintain reliable supply.
8	Similarly, if the load is lower than the
9	median forecast or contributions from
10	demand management and non-utility
11	generation are higher than forecast,
12	commitment to the construction of major
13	new supply facilities can be delayed.
14	A. Yes.
15	Q. And am I correct, Mr. Snelson, that
16	the major contributors to the change to the Update we
17	have are a lower load forecast and differing
18	contributions from demand management and non-utility
19	generation?
20	A. It's mostly the latter two.
21	MR. MARK: Mr. Chairman, this may be a
22	convenient point to break to for lunch.
23	THE CHAIRMAN: We will break until 2:30.
24	THE REGISTRAR: Please come to order.
25	This hearing will adjourn until 2:30.

1 ---Luncheon recess at 1:00 p.m. 2 ---On resuming 2:33 p.m. 3 THE REGISTRAR: Please come to order. This hearing is again in session. Be seated, please. 4 5 MR. MARK: Thank you, Mr. Chairman. 6 Q. Mr. Snelson, before the break we were 7 discussing the subject of flexibility, you will recall. Am I correct that when the DSP plans were formulated 8 9 you tested those plans against a variety of load growth 10 scenarios not just upper, lower and median? 11 MR. SNELSON: A. Yes. 12 In particular you also tested them 0. 13 against the branch upper and branch lower forecasts? 14 Α. Yes. 15 Those are forecasts which assume that 0. 16 the load growth follows the median path for five years 17 and then departs in the case of the upper towards the 18 upper and the opposite in the case of the branch lower? 19 Α. I would have to check how long they 20 followed the median but in principal, that's correct, 21 yes. 22 As I understand it, generally you Q. 23 test against those scenarios to determine how robust

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and resilliant your plan is?

A. Yes.

24

1	Q. One of the things you want to do or
2	to examine when you use those varieties of load growth
3	scenarios is to try to minimize or avoid the cost of
4	over-commitment?
5	A. Yes.
6	Q. I take it then, that when the DSP was
7	prepared you had done the analysis and were satisfied
8	that the final candidate plans you put forward did a
9	good job of minimizing or avoiding the costs of
.0	over-commitment?
.1	A. Yes.
.2·	Q. Can we conclude from that, Mr.
13	Snelson, that you saw in those plans any of the three,
L4	no undue risk in incurring costs of obtaining approvals
15	and incurring some definition phase costs?
16	A. We considered those costs were
L7	justifiable.
18	Q. In other words, the cost of doing
L9	that, did not outweigh the cost of not being prepared
20	with the base load options for the higher than median
21	load growth?
22	A. That's correct.
23	Q. As I understand the analysis you have
24	done with respect to the Update, we similarly have a
25	situation here where the costs of obtaining those

approvals and incurring some definition phase costs 1 similarly do not outweigh the cost of not obtaining the 2 3 approvals today? 4 I'm sorry, can you repeat that again? Α. 5 You are familiar with Exhibit 452D? Q. 6 Α. 452D, yes. 7 That's the analysis of the cost of Q. 8 over and under-planning? 9 Α. Yes. 10 Q. As I understand that Exhibit the 11 conclusion is that the cost of doing one - either the 12 over-planning or the under-planning - do not outweigh 13 the cost of the other? 14 Perhaps I will let Mr. Dalziel deal 15 with that question. 16 Q. Is that a fair summary? 17 MR. DALZIEL: A. Yes it is. 18 Q. So when we had a situation where the 19 costs of over-planning did not outweigh the cost of 20 under-planning in the DSP, you decided to include the 21 approvals for the upper load growth scenario, correct? 22 Α. In 1989? 23 Q. Yes. 24 Α. Yes. 25

Today we have a situation where again

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Q.

the cost of over-commitment or over-planning doesn't 1 2 outweigh the cost of under-planning but you have gone 3 the other way, is that correct? 4 Α. That's correct. 5 Mr. Dalziel, would you agree - I may have asked this before, I apologize if I have - would 6 7 you agree with me that obtaining a requirement and 8 rationale approval from this Board does not oblige you 9 to incur the definition costs immediately? 10 That's right. Α. 11 Q. You could --12 THE CHAIRMAN: Or at all for that matter. 13 MR. MARK: Yes. 14 Q. You could simply have that approval 15 in your portfolio of responses that you would utilize, having regard to what happens with load growth in the 16 future? 17 18 MR. DALZIEL: A. That's correct. 19 0. My suggestion, Mr. Dalziel, having 20 those approvals in that portfolio of responses 21 necessarily gives you more flexibility in your ability 22 to respond? A. It's one way of providing 23 flexibility. 24 Q. It would certainly increase your 25

- flexibility, would it not?
- 2 A. It would tend to increase your
- 3 flexibility, yes.
- Q. Of course, Mr. Dalziel, in neither
- 5 case are we concerned about responding to the median
- 6 because in both cases you are making adequate provision
- for the median, correct, both in the DSP and in the
- 8 Update?
- 9 A. Yes.
- Q. So this concept of increased
- 11 flexibility has no application or isn't relevant to the
- 12 question of whether and how well you can meet median
- 13 load growth, correct?
- A. Generally, that's correct.
- 15 Q. So really what we are talking about
- when we address the issue of flexibility, is how well
 - equipped you are to meet outcomes other than the median
- and in particular the higher than median load growth,

 correct?
- 20 A. It's outcomes other than the median
- 21 the higher, as well as the lower.
- Q. Would it be fair to say generally
- speaking when you have been looking at the question of
- 24 flexibility you are looking at it in the context of
- 25 responding to higher than expected load growth. That

- has been the focus of the analysis, has it not?
- A. No, not necessarily.
- Q. Well, the response portfolio that is
- 4 so commonly referred to, that's your array of options
- 5 for dealing with higher than median load growth, is it
- 6 not?
- 7 A. The response portfolio discusses how
- 8 to deal with higher or lower load growth and also how
- 9 to deal with changes in costs and various options. It
- 10 discusses a variety of types of flexibility.
- 11 Q. But in any event, Mr. Dalziel, what
- 12 we are talking about is flexibility with respect to
- meeting the other than the median growth scenarios?
- 14 A. That's correct.
- 15 Q. Now, if we can turn back to page 452,
- Mr. Snelson, let me address to you. If there is
- 17 somebody more appropriate, I would be happy to deal
- 18 with them, but I'm going to start with you. If we can
- 19 turn to page 22. I'm continuing now, Mr. Snelson, with
- 20 the paragraph we were looking at earlier at the top of
- 21 the page.
- MR. SNELSON: A. Yes, I see it.
- 23 O. I'm concerned this time with this
- 24 passage, Mr. Snelson, where it says:
- 25 This approach explicitly accepts more

1	risk and is buttressed by a response
2	portfolio of credible and reasonably
3	economic short-term responses supported
4	by a public review and approvals process.
5	My first question, Mr. Snelson, is what risk is being
6	referred to in terms of the explicit acceptance of more
7	risk?
8	A. To the extent that some of the
9	options in the resource portfolio were available in the
10	previous planning process and that we have foregone the
11	approvals that would be requested for nuclear or
12	coal-fired plant, then we are accepting some risks
13	associated with those options.
14	Q. So the risk, then, stems from your
15	not having those options available to you in your
16	response portfolio?
17	A. Yes.
18	Q. I take it when you say this approach
19	explicitly accepts more risk, you are comparing it to
20	the planning to the upper approach?
21	A. Yes.
22	Q. Now, you have indicated that the
23	risks have to do with the unavailability of the
24	approvals for those options. What do those risks
25	translate into in terms of your customers, what is the

1	risk they face?
2	A. I don't think we have a
3	quantification of it, but it is a risk that a
4	combination of high load growth and, for instance, high
5	natural gas prices, might cause some of the things that
6	are relied upon in the response portfolio to be more
7	expensive than we had thought they would be.
8	Q. So, one of the risks then is a higher
9	cost in certain scenarios?
LO	A. That's correct.
11	Q. Is there a risk of outages?
12	A. I don't believe there is any
L3	significant risk of outages more significant than with
L4	the previous approach.
L5	Q. Have you done a reliability review of
L6	the Update plans you have put forward to assess that?
L7	A. We have done a reliability study of
L8	the Update plans, but I don't believe that it would
L9	capture the uncertainties that you are referring to.
20	Q. Could you produce that for us?
21	A. There is not, to my knowledge, a
22	nice, neatly documented form of those studies.
23	Q. How were they done then? Just give
24	me some idea what it is that was undertaken.

A. There was a frequency and duration

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reliability study done of the managed surplus nuclear 1 2 update case. 3 So what is it that wasn't done? Q. 4 There isn't a neatly bound report discussing those studies. There are computer runs and 5 6 a few figures and so on. 7 Well, I am fortunate to have somebody who doesn't need things neatly bound to understand 8 9 I wonder, Mr. Snelson, if you could produce it 10 in whatever form you have in terms of your computer 11 runs and whatever other documents put together to 12 comprise this study? 13 I believe we could do that. It might 14 take a little time. 15 0. That's fine. Can we have an 16 undertaking number for that Mr. Chairman? 17 THE REGISTRAR: 684.1. 18 --- UNDERTAKING NO. 684.1: Ontario Hydro undertakes to provide the frequency and duration 19 reliability study of the managed surplus nuclear update case. 20 21 MR. MARK: Q. Mr. Snelson, as I 22 understand it, one of the items in your response 23 portfolio are CTUs; is that correct? 24 MR. SNELSON: A. That is correct. 25

Have you made some estimate of when

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Q.

	cr ex (Mark)
1	you might require those under various load scenarios?
2	A. I believe there is one illustration
3	of that in the upper load growth case that was included
4	in our witness statement.
5	MR. DALZIEL: A. I believe that was
6	Exhibit 646.
7	Q. Yes.
8	A. 646 under attachment D.
9	Q. I'm sorry, D?
10	A. D.
11	Q. Do we have a page reference?
12	A. Are you looking for where and when
13	CTUs would come into
14	Q. Yes.
15	A. Page D1-4.
16	Q. Yes, this is a table headed table Al,
17	Load and Capacity Table, DSP 1992 Update, Load Growth
18	Nuclear and Fossil.
19	A. Yes.
20	Q. What does this tell me about the CTU,
21	about when it might be expected under the upper load
22	growth scenario?
23	A. What we have shown here is that in
24	the year 1996, if you back up, across the top of the

table are years and if you go across to 1996 and then

come down that column, and come down that column below 1 2 until you see the figure 13-44. 3 [2:50 p.m.] 4 Q. Yes. 5 And it is indicating -- if we read from the left-hand side of the page? 6 7 0. Yes? 8 That is indicating that that could be 9 an oil-fired CTU or a number of oil-fired CTUs. 10 So the answer to your earlier question, 11 1996 would be the date under upper load forecast that we have illustrated in this case when some CTUs could 12 13 be added, and as I said in my direct evidence in 14 describing this case, we noted that these could also be 15 made up by non-utility generators as well, a 16 possibility for that. 17 What technology would those NUGs be? 0. 18 Α. The NUGs? 19 Q. Yes. 20 MR. SNELSON: A. They would probably be 21 cogeneration or combined cycle. 22 Q. And in view of this projection of 23 your possible need date -- or, I'm sorry, let me ask 24 When was the earliest date you had for a CTU you this. 25 under the DSP?

1 MR. DALZIEL: A. 1993.

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2 Now, you have no approvals now 0. 3

requested for CTUs in this hearing; is that correct?

Α. That's correct.

0. And in view of the fact that your CTUs are in your response portfolio why are there no

requests being made for CTU approval at this time?

The main reason is, going back to

9 some of the earlier figures that I showed in my direct evidence where we could see that the need date for new 10

11 major supply, at least under the median load growth 12 condition, has moved out to 2010, but in addition to

13 that, there is a substantial surplus or projected

14 surplus that has a lot of the capacity requirements

between the median and the upper covered out until

about the year 2001 and even beyond.

Q. No, I understand that, but under the 17

upper scenario and even somewhere between median and

upper there is some possibility that you are going to

need one of your response options earlier than at the

median date. That follows, doesn't it?

Yes, that is possible.

As I understand the rationale for Q.

your new plan, it is that you have to have, in your

portfolio, a number of both economic and reliable and

- credible response options to cover you if you run into
- 2 a higher load growth scenario; correct?
- A. That's right.
- Q. And the CTUs are one of the important
- 5 components of that; correct?
- 6 A. That's right.
- Q. But you are not seeking approval from
- 8 this Board to proceed with one of those important
- 9 elements of your responsibilities portfolio; correct?
- 10 A. That's correct. Now, I also said in
- 11 my direct evidence that this upper load forecast, as we
- have used it here, is likely to be overstated in the
- near term, and, as you will recall, I was referring to
- 14 the starting point of this load forecast and comparing
- that to our 1991/92 winter peak.
- 16 Q. Yes?
- A. And our starting point at this time
- or this upper load forecast is 2,300 megawatts higher
- 19 than what actually has been our experience this past
- 20 winter.
- Q. Yes. But if we experience some
- 22 departure from median load growth it is likely -- it
- 23 may not be the upper, but it could be somewhere in
- 24 between, could it not?
- A. That's right.

1	Q. Right. Now, as I understand it, with
2	the DSP Update cases you haven't modelled them with the
3	branch upper and branch lower forecasts; correct?
4	A. Correct.
5	Q. So you have no way of telling us, I
6	take it, as to what the range of the need dates would
7	be in some intermediate upper load growth scenario.
8	A. We have some indication of that from
9	I believe it is page 25 of Exhibit 682, the overheads
10	that we used for Panel 10.
11	Q. What does this tell us, Mr. Dalziel?
12	A. This figure is showing us the
13	<pre>probability that the projected load-meeting capability</pre>
14	would exceed a load within the load forecast bandwidth
15	in a given year.
16	So for example, if we look at the 70th
17	percentile of the load forecast, so that would be
18	roughly halfway between the point well, it would be
19	halfway between .6 and .8 on the left-hand scale.
20	Q. Yes.
21	A. If you can picture where that point
22	is and then run across this figure what that is
23	indicating is that under the Update the projected
24	load-meeting capability is at least always exceeding 70
25	per cent of the load forecast bandwidth.

- So loads up to and including the 70th

 percentile of the load forecast bandwidth are covered

 out to about the year at least 2005 where we see then

 that the projected load-meeting capability would be

 crossing that 70th percentile.
- Q. So, do I take it from that, Mr.

 Dalziel, that this tells us that 70 per cent of the

 time or there is 70 per cent confidence that you are

 not going to need the CTU over that time period?
 - A. Well, it is saying that, but it is saying a little more than that. It is saying in the years up to 1996 where we see that line drips down--
 - Q. Yes?

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A. --that substantially more than 70 per cent is covered.

In the table D1-4 of Exhibit 646 that we
were looking at earlier, it was indicating the CTUs
would be installed the year 1996, and we see from this
figure why those CTUs were being added. They were
responding to that -- the dip that we see in the
projected load-meeting capability.

But as we move beyond that date, 1996, without those CTUs we see that the priority in contracted options that make up the projected load-meeting capability are again providing coverage of

- a substantial portion of the load forecast bandwidth.
- Q. And now do I read this correctly, Mr.
- 3 Dalziel, that with respect to that point in 1996 it is
- 4 practically, for all practical purposes, the same as it
- 5 was at the DSP?
- A. In that particular year.
- 7 Q. That's right.
- 8 A. But you see that the 1989 DSP from
- 9 that point in time drops fairly consistently, whereas
- in the Update case with the priority in contracted
- 11 options that we are again recovering quite a bit of
- 12 capability of meeting higher than expected load, load
- 13 above the median load forecast.
- Q. So what you are telling me, Mr.
- 15 Dalziel, is that within the response portfolio with
- 16 these options you have made a further judgment that
- given that 70 per cent figure it is not necessary for
- 18 you to apply for approval for a CTU today?
- 19 A. It is based on that, and it is based
- on what is happening or what we are seeing in this
- 21 figure, both before that particular date of 1996 and
- 22 afterwards. But essentially the answer is "yes".
- Q. So again, your response portfolio,
- then, is not necessarily equipped to meet the upper
- load growth, but it is equipped to meet what you think

- is a reasonable chance that you will get the upper load growth that would require that option?
- A. Yes, and also given what I said

 4 earlier about the upper load forecast is likely
- 5 overstated in the near term.
- 6 MR. SNELSON: A. The other factor, Mr.
- 7 Mark, is that CTUs are not the only response in the
- 8 portfolio in case the load is higher than the
- g capability of the existing system and the preferred and
- 10 contracted options. There are other options, such as
- ll non-utility generation, in the response portfolio that
- might very well be used before we were to go to CTUs.
- Q. I understand that. Mr. Snelson, I
- 14 want to turn back to a subject we were discussing a
- moment ago, and that is the testing of the candidate
- plans against a variety of the demand scenarios. You
- 17 recall in the DSP you used the five scenarios,
- including the branch forecasts?
- 19 A. Yes.
- Q. And as we discussed before, I think,
- 21 as one of the purposes of doing so, to test the ability
- of the plans to respond to unexpected and rapid changes
- 23 in demand.
- A. Certainly it is to test the ability
- of the plans to respond to unexpected changes in

1	demand.
2	Q. And rapid changes in demand; is it
3	not?
4	A. The five scenarios that were looked
5	at corresponded to upper, lower and median, which had
6	whatever changes in demand were there to define the
7	bandwidth. The branch upper and the branch lower were
8	comparable in their degree of rapidity of change.
9	Q. If you could turn, please, Mr.
10	Snelson, to page 411 of Exhibit 6.
11	Do you have it, Mr. Snelson?
12	A. Yes, I do.
13	Q. About one third of the way down the
14	page there is a two-line paragraph. It reads as
15	follows:
16	The branch upper and branch lower
17	forecasts help highlight the case's
18	agility, their responsiveness to an
19	unexpected rapid change in demand in the
20	mid-1990s.
21	So is it not intended, Mr. Snelson, to
22	deal with unexpected and rapid changes?
23	A. Well, I characterize them as having a
24	similar degree of rapidity as the upper and lower
25	scenarios. And if you look at page 4-13 in Exhibit 6

Q. Yes?

A. --then you can see the plotting of the five scenarios.

4 0. 1

Q. That's right. And isn't the hallmark of the branch upper and branch lower, Mr. Snelson, that they follow the median for a considerable period of time and then depart?

A. And that is the unexpected aspect.

The main rationale for doing the branch upper and branch lower was to see the effect of long lead time commitments, and the most significant one was the branch lower in that when you were seeking approval for long lead time option then you wanted to consider the possibility that you would have committed to the long lead time option and then the load growth would drop off so that the long lead time option was not really justified, and to see how badly that would hurt.

Q. As I read this, Mr. Snelson, you want to use those to check the responsiveness of the plan to both what happens in the branch upper and the branch lower. Those are both concerns, are they not?

A. The branch upper indicates the circumstance of not having to commit to the long lead time option and how that would hurt; the branch lower indicates the effect of having committed a long lead

- time option and whether that would hurt.
- Q. That's right. And I think you have
- 3 agreed with me on this already, but let me just check.
- 4 The branch upper and branch lower assume following the
- 5 median for the first five years and then departing;
- 6 correct?
- 7 A. In the '89 Demand/Supply Plan in
- 8 Exhibit 6, page 4-12, the first year of deviation was
- 9 1996.
- 10 Q. That's right. Having started in
- 11 1989?
- 12 A. That's correct.
- Q. That's right. So, in fact, in this
- one you were looking at about a seven-year period of
- 15 matching, of tracking median, and then departing after
- 16 that; correct?
- 17 A. It is '89 to '96, about seven years,
- 18 six or seven years.
- Q. And if you look now at page 413, Mr.
- 20 Snelson, I am just looking again at the slopes there of
- 21 the five branches. I suggest to you that it is clear
- that the slope of the branch upper is greater than the
- 23 slope of the upper.
- A. It was actually generated not to have
- a higher slope but to have a shift in time, so the way

- it was generated was if you were to have followed the 1 median load growth to 1995 and we were applying a load 2 forecast bandwidth methodology at that time, in the 3 same way as we did in '89 but with that much history, 4 then what would the bandwidth look like from that date? 5 6 So the shape of that curve was intended to be similar to the basic bandwidth starting in '89 7 but shifted out in time. 8 9 Well, but the consequence of giving 10 yourself less time to come to the same end point is you have a steeper slope. It is that simple, isn't it? 11 12 Because the bandwidth at that time 13 had steeper slopes followed by shallower slopes. 14 Now, in Exhibit 452D, Mr. Snelson, Q. 15 you gave the analysis underlying your conclusion that 16 there was no -- that neither planning around the median nor planning to the upper had a clear economic 17 18 advantage over the other. That is where did you that 19 analysis; right? 20 That's correct. Α. 21 And in that analysis you made the assumption that it would take Ontario Hydro five years 22 to recognize a trend and conclude that a response to a 23
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higher than median load growth was necessary; correct?

MR. DALZIEL: A. That's correct.

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2	calculations contained in that document on the basis
3	that it would become apparent in 1997, if we use today
4	as the starting point, that a commitment to an
5	additional resource was necessary; correct?
6	A. That in 1997 you would realize that,
7	yes.
8	Q. Now, if we go back to table 4-13 in
9	Exhibit 6, if we were to follow the branch upper
10	according to this we could go for seven years without
11	seeing any divergence from the median yet be on the
12	doorstep of a significant shift to upper load growth.
13	Is that not correct, Mr. Snelson?
14	[3:10 p.m.]
15	MR. SNELSON: A. At any point in time
16	you could be on the verge of starting a higher load
17	growth trend or a lower growth trend.
18	Q. That's correct. But if we look at
19	just this example, you could be, sometime after the
20	year 2000, until you would recognize that there is a
21	trend towards arriving at the upper load growth period
22	at the end of the planning horizon.
23	A. If the load were to be following that
24	line, it would take you sometime to recognize, and it
25	could be after the year 2000.

Q. And you therefore did your

1	Q. So if the load was to follow that
2	line, in fact we may be looking at having to cover 10
3	years before we make a response rather than five years
4	as suggested in 452D.
5	A. 452D was looking at the length of
6	time it would take to respond to an upper load growth
7	close to the upper load growth scenario. Obviously,
8	the slower you approach that upper load growth scenario
9	then the longer time it would take you to recognize but
10	also the more time you have to respond.
11	Q. Sorry, I am not sure I followed the
12	last conclusion.
13	A. If you have in front of you page 4-13
14	of Exhibit 6. then if the local war to be seen
7.4	of Exhibit 6; then if the load was to be following the
15	upper load growth trend
15	upper load growth trend
15 16	upper load growth trend A. Yes.
15 16 17	upper load growth trend A. Yes. Qthen you would presumably recognize
15 16 17 18	upper load growth trend A. Yes. Qthen you would presumably recognize it and act upon it in the early to mid 1990s because
15 16 17 18	upper load growth trend A. Yes. Qthen you would presumably recognize it and act upon it in the early to mid 1990s because the deviation is quite significant.
15 16 17 18 19	upper load growth trend A. Yes. Qthen you would presumably recognize it and act upon it in the early to mid 1990s because the deviation is quite significant. Q. Yes.
15 16 17 18 19 20 21	upper load growth trend A. Yes. Qthen you would presumably recognize it and act upon it in the early to mid 1990s because the deviation is quite significant. Q. Yes. A. If the load was to be following a

The

lower load growth for most of the time period.

- back end -- it may approach but through the period 2000
 to 2010, it's significantly lower.
- Q. But if you are not going to respond
 to it until let's say 2005, recognize that it exists,
 you are clearly within just a few years of that going
 to be in a situation where your load significantly
- A. If you are not to recognize it until

 9 2005, yes.

exceeds the median; correct?

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- Q. And I take it, Mr. Snelson, that
 unlike in the DSP, because you haven't done this branch
 upper and branch lower you can't provide us with any
 insights as to the cost of over-commitment and
 under-commitment or over-planning and under-planning in
 your new plans?
 - A. We have provided some analyses in that Exhibit 452D, but it isn't an analysis of branch upper and branch lower.
 - Q. And in addition to the -- looking at the cost of under and over-commitment, Mr. Snelson, you have used those branch upper and lower forecasts, all the forecasts for a variety of analytical purposes, do you not?
- 24 A. We did in '89, yes.
- Q. And just for example, when you looked

1 at your energy production you ran all five growth 2 scenarios; correct? 3 Α. Yes. 4 Q. And when you looked at your emissions 5 and wastes you analyzed all five scenarios? 6 MR. DALZIEL: A. The detailed 7 evaluations of emissions and wastes was done for the 8 median and upper load forecast for the 1989 9 Demand/Supply Plan. 10 Q. What about your acid gas emissions? 11 The acid gas emissions would have 12 been checked while the plans were being formulated, but 13 I don't recall that we presented information on the --14 well, just a moment, let me check. 15 Q. Look at page 7-22. 16 I was just thinking of Chapter 7 in Α. 17 Exhibit 6. 18 Q. Yes. 19 For the acid gas picture we did look 20 at the five load forecasts including the branch upper 21 and branch lower in 1989. 22 Q. And, Mr. Snelson, you similarly used 23 all five cases for assessing the costs of the plans? 24 MR. SNELSON: A. Yes. 25 Q. To determine your transmission

	cr ex (Mark)
1	requirements?
2	MR. DALZIEL: A. Yes. That's in chapter
3	5 of Exhibit 6.
4	Q. And you look at all those results, do
5	you not, Mr. Dalziel, in coming to some conclusion
6	about the relative merits of the various plans that you
7	have developed as candidate plans?
8	A. Yes.
9	Q. We have been talking some about
10	Exhibit 452 and 452D, I was wondering whether it's Mr.
11	Snelson or Mr. Dalziel best equipped to deal with that.
12	A. You can start with me.
13	Q. If we could just turn to that,
14	please, Mr. Dalziel.
15	Now, on page - it's not numbered - on the
16	second page where you give the approximate approvals
17	costs to 1997.
18	A. Yes.
19	THE CHAIRMAN: I'm sorry, I am lost.
20	MR. MARK: 452D, Mr. Chairman.
21	THE CHAIRMAN: I have 452D. No, I am
22	sorry, I don't.
23	It doesn't seem to be in my binder.
24	Ms. Patterson has confirmed that I am

right in this.

1 MR. MARK: Mr. Chairman, I can provide 2 you with another copy. It also appears as 3 interrogatory response 10.26.27. 4 THE CHAIRMAN: I have got it now. 5 MR. MARK: I still have that spare copy, 6 Dr. Connell, if you wish. 7 DR. CONNELL: We are all set. 8 THE CHAIRMAN: I think we have got it 9 now. 10 MR. MARK: Q. Now on the second page, 11 Mr. Dalziel, where you give the approvals costs, can 12 you give us a breakdown of those costs by the various 13 options. 14 MR. DALZIEL: A. I can't do that for you 15 here, but we can probably go back. 16 Q. Could you do that, please. What I 17 would like is the breakdown by option and by year, so for each option I know the annual expenditure. 18 19 Α. Yes. 20 MR. MARK: Could we have an undertaking 21 number for that, Mr. Chairman? 22 THE CHAIRMAN: Yes. If you just tell me 23 again what it is, because I have been fussing around

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MR. MARK: It's breakdown of approvals

putting the documents together.

24

1	costs contained in Exhibit 542D.
2	THE CHAIRMAN: Yes, with reference to
3	page?
4	MR. MARK: Page 2.
5	THE CHAIRMAN: 2.
6	THE REGISTRAR: 684.2.
7	MR. MARK: Thank you.
8	THE CHAIRMAN: I am looking at the page
9	now for the first time. The approximate approvals cost
10	1987 are it is in the middle of the page.
11	MR. MARK: Yes.
12	THE CHAIRMAN: What is missing?
13	MR. MARK: What I want is the breakdown
14	of those costs by the options. You will see they are
15	discussing the approval costs for all four options.
16	THE CHAIRMAN: I see.
17	MR. MARK: I want to know the annual
18	pattern for each of the options.
19	THE CHAIRMAN: All right. Thank you.
20	UNDERTAKING NO. 684.2: Ontario Hydro undertakes to provide breakdown of approval costs by
21	option and by year contained in Exhibit 542D.
22	J42D.
23	MR. MARK: Q. Now, Mr. Dalziel, as I
24	understand it, the in-service dates under Case A,
25	that's on page 2, those are the in-service dates you

would expect if you maintained the approach of planning 1 2 to the upper; correct? 3 MR. DALZIEL: A. Yes. 4 Q. Under the upper load forecast 5 scenario; correct? 6 Α. Yes. 7 And when we get to Case B, what you 8 have done is, with respect to one of those options, the 9 IGCC, you have estimated the date that option would 10 come into service under the upper load forecast 11 scenario if you don't obtain approval for it today but 12 must apply after you realize the trend is to the upper? 13 A. Yes. 14 And the way you have done the 15 analysis in Case B is that you have determined what your additional fuel cost is by running a higher cost 16 17 CTU instead of the lower cost IGCC until you get the 18 IGCC in-service? 19 It's more than just the fuel. Using Α. 20 the LUECs, it's representative of the lifecycle costs. 21 Q. You are quite correct. Thank you. 22 And what this of course is intended 23 depict is the costs you incur over those years where 24 you would have had the lower cost supply option but for 25 your decision not to apply for approvals for it today?

1	A. Yes.
2	Q. And in Case A, dealing with the
3	approvals cost, as I understand it, you have assumed
4	that work on all those options begins this year;
5	correct?
6	A. That it begins consistent with the
7	in-service dates that are shown above.
8	Q. And am I correct that you will get,
9	certainly with respect to the IGCC and the CANDU, the
L 0	impact of not applying for approvals for those today is
11	to delay the in-service dates of both of those from
12	what they would have been under the upper, planning to
L3	the upper scenario?
L 4	A. Yes.
L5	Q. So, if you don't plan to the upper,
L6 _.	you not only defer the in-service date of the IGCC, you
L7	also defer the in-service date of the CANDU; correct?
L8	A. The in-service under upper load
19	forecast.
20	Q. Under upper?
21	A. Yes.
22	Q. Correct. And in Case B where you
23	have done the analysis of the cost, do I have it
24	correctly that all you have done is calculated the cost
25	of the deferral of the in-service date of the IGCC?

- A. Yes.
- Q. And you have made no allowance in
- 3 that analysis for the extra cost you incur by having
- 4 the CANDU delayed by a similar period of time?
- 5 A. Yes.
- Q. And am I correct, Mr. Dalziel, that
- 7 if we are going to do this analysis properly you should
- 8 be including those costs as well?
- 9 A. You may include some additional
- 10 consideration of the impact of delaying the approvals
- 11 work on those options. At the time this was done it
- 12 was recognized that the existing system may well be
- providing more energy, that those other options would
- 14 have been coming into service.
- And also that you might, if you are
- applying beginning in 1997, recognizing you are on
- upper load growth, you may at the same time then be
- applying for not one but perhaps two IGCC facilities.
- 19 So it could also help be making up for the cost
- 20 difference, or at least the impact of not having the
- 21 CANDU for 2005 and 2010.
- Q. But you are only accounting here for
- 23 the benefits of one IGCC.
- A. In this analysis, yes.
- Q. That's right. So if we are using one

- IGCC, then you don't have the second one to cover for the missing CANDU.
- 3 A. That's right.

- Q. So if we are going to do this a analysis consistently I suggest to you, Mr. Dalziel, that you must also include in the costs not only the costs of the IGCC over the CTU, but the cost of the CANDU for the years when it's not available as compared to the other option you run during those years which by definition is going to be more expensive; correct?
 - A. There would be some higher costs.

 What I was getting at earlier is that recognizing in
 1997 that you are responding, the cost comparison I
 guess that you are pointing out, that you could be
 looking at the impact of not having the CANDUS, that
 cost comparison may not be against the full cost of
 utilizing CTUs in that time period. That's because,
 let's say, for example, the existing system could be
 working harder to provide some of that energy.
 - Q. Whatever is your supply source, whether it is generically the existing system or whether it is a CTU, surely it's a cost that you can and should account for if we want to have a level playing field on this analysis?

A. Yes.

1 Q. And could you redo your calculations 2 for us, obviously not right this instant, Mr. Dalziel, 3 including those costs as well? 4 Using this approach? A. 5 Q. Yes. 6 Α. It could be done. 7 Q. All right. And let's specifically deal with some dates on this, in-service dates, so we 8 9 have it straight, Mr. Dalziel. 10 Dealing with the in-service dates for the 11 Case B where you haven't asked for approvals today. 12 Now, firstly, Mr. Dalziel, you say the IGCC would 13 become available in 2005? 14 In this analysis, yes. Α. 15 Where have you got the year 2005 0. 16 from? 17 We assume that an eight-year lead Α. 18 time for the IGCC facility when this analysis was put 19 together. If we were redoing that we would use a 20 seven-year lead time, which is consistent with the lead 21 time that we are now using in planning for the IGCC 22 facility. 23 But 2005 is simply 1997 plus eight years. 24 That is on the second paragraph of page 2, page 3, I 25 guess, where we have Case B. Case B addresses the

1 following question and then the following paragraph 2 explains that, where the date 2005 comes from. 3 Q. Mr. Dalziel, let's just take a brief 4 diversion here. 5 Could you turn to Exhibit 646, page D 6 1-1. Do you have that? 7 Α. Yes. As I understand it, this tells us how 8 9 you plan to meet the upper load forecast if you don't get approvals to do that today; correct? 10 11 Α. It was illustrative of that. 12 This is the best you can tell us 0. 13 about how you would do it as we sit here today; is it 14 not? 15 This is the one that we formulated 16 for meeting that upper load forecast. Q. I take it I am entitled to assume 17 this is the best way you have conceived of how to do it 18 at this time? 19 I don't know if it's the best. 20 Α. 21 0. It's the only one you have? It's the only one we have. 22 Α. 23 Q. All right. Good enough. Now let's turnover to page D1-3. 24

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Are you with me?

1 [3:29 p.m.]2 Α. Yes. 3 All right. That little table gives 4 us the dates when you would expect to see those facilities in service under this scenario; correct? 5 6 Α. Yes. 7 0. And there you have the in-service 8 date for the IGCC at 2006; correct? 9 A. Yes. 10 As opposed to the 2005 which you use 11 in Case B in 452D? 12 Α. Yes. 13 All right. If page D1-3 represents 0. 14 your only attempt at calculating the in-service date of 15 the IGCC under that scenario, why haven't you used that 16 same date in Case B? 17 Case B is not a plan that was 18 formulated, whereas what we are looking at in Dl, the 19 whole attachment D is a plan that was formulated to the 20 upper load forecast. 21 Q. Yes. 22 Case B was simply looking at the cost Α. penalty of having to start major supply approval in 23 24 1997 instead of earlier, and it is looking at that cost

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penalty for the first IGCC station.

1	Q. Well, the purpose of 452D, Mr.
2	Dalziel, was to give us your best estimate of the costs
3	of this planning dilemma, was it not?
4	A. The purpose of 452D was to get a
5	handle as to whether there were any significant
6	differences in terms of expected costs of over-planning
7	or under-planning.
8	Q. And what you are telling me is you
9	did not use for the purpose of that analysis the one
10	plan you had gone to the trouble of preparing to
11	illustrate how you can meet the upper load?
12	A. That's right.
13	Q. Why not? Why would you use something
14	other than the one plan you have prepared to meet upper
15	load when telling us the costs of meeting upper load?
16	A. Because at the time that we did the
17	Exhibit 452D analysis we had not formulated this, the
18	upper load forecast case in Exhibit 646, attachment D.
19	Q. So the analysis we see at page D1-1
20	to D1-3, sorry, that comes after 452D or before?
21	A. After.
22	Q. Now, the page D1-1 is dated April
23	28th, 1992. Is that when the analysis was performed?
24	A. The analysis was performed earlier
25	than that, but this is at the time that the

- documentation for this case was complete. 1 2 0. Would you agree with me that for 3 present purposes, Mr. Dalziel, it would be appropriate, then, to substitute 2006 as the most reasonable 4 5 in-service date for the IGCC under Case B? 6 Yes. A. 7 0. All right. And we are agreed, are we, Mr. Dalziel, that under Case B the in-service date 8 9 for the CANDU would be 2010 looking back at page D1-3? 10 Yes. Α. 11 All right. So when you recalculate 12 this to include the costs of not having the CANDU 13 available, Mr. Dalziel, will you please use 2006 as the in-service date for the IGCC under Case B and 2010 as 14 the in-service date for the CANDU under Case B? 15 16 A. Yes. 17 All right. And would you also be 18 sure, please, to identify for us the derivation of the 19 cost you used to compare to the CANDU? 20 Α. Yes. 21 0. Be sure to tell us whether it is a 22 specific facility or the system cost, whatever it is 23 that you use? 24 A. Yes.
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THE CHAIRMAN: That is undertaking

1	683?
2	THE REGISTRAR: 684.3.
3	THE CHAIRMAN: 684.3?
4	UNDERTAKING NO. 684.3: Ontario Hydro undertakes to
5	recalculate costs under Case B of Exhibit 452D using dates contained
6	on page 42 of Exhibit 685.
7	MR. MARK: Q. Now, staying with the same
8	document for a few moments, Mr. Dalziel
9	Mr. Chairman, perhaps this is a good
10	time. I had prepared a compilation of a few documents
11	I intend to refer to in cross-examination. This is the
12	first occasion, and perhaps I might file it and have it
13	marked as an exhibit at this time.
14	THE CHAIRMAN: Has the panel got it?
15	MR. MARK: It will shortly.
16	THE CHAIRMAN: I mean, this panel over
17	here, on my right.
18	MR. MARK: Yes, they have had it since
19	this morning.
20	I had made other copies available for the
21	audience, Mr. Chairman. They were snatched up long
22	ago. There are no more, I'm afraid.
23	THE CHAIRMAN: This will be made an
24	exhibit? Should it be, I am asking, Mr. Mark?
25	MR. MARK: It is probably a good idea. I

- am always unsure on these.
- THE CHAIRMAN: When in doubt we seem to
- 3 make them exhibits.
- 4 THE REGISTRAR: 685.
- 5 MR. MARK: Not a practice I am used to,
- 6 Mr. Chairman.
- 7 THE CHAIRMAN: Neither am I, but you
- 8 learn a lot of new things here. [Laughter]
- 9 --- EXHIBIT NO. 685: Reference Material to be Used in MEA Panel 10 Cross-Examination.
- ll MR. MARK: Q. Perhaps we will just go
- 12 back a step, Mr. Dalziel. I should have done this
- 13 earlier. I apologize.
- 14 If you look at the very last page of this
- bundle, page 46, this is reflective of the discussion
- we had a few moments ago, is it, of the in-service
- 17 dates of these ontions?
- 17 dates of these options?
- MR. DALZIEL: A. The top set appear to
- be. I am not sure what the bottom ones -- the
- 20 difference.
- Q. Well, the bottom, those are the
- 22 dates, Mr. Dalziel, taken from Case A; in other words,
- 23 the dates these options would be in service if you
- 24 obtained the approvals today.
- A. Oh, I see. Yes.

1	Q. So looking at this what we see is the
2	additional costs come firstly in the period starting at
3	2001 where you don't have the IGCC you would have under
4	the bottom case. So you run the CTU for those years;
5	correct?
6	A. Yes.
7	Q. And those are the costs that you have
8	estimated in the Case B in 452D?
9 .	A. Yes.
LO	Q. Correct? And the additional part
11	that we have asked you to do now, if you refer to the
L2	bottom line, the 2005 is when the CANDU would have been
L3	in service if you had the approvals today; right?
L 4	A. Yes.
L5	Q. And looking up top, 2010 is where you
16	get the CANDU in service if you don't get the approvals
17	today?
18	A. Yes.
19	Q. And so what you have got is the costs
20	from the years 2005 to 2010 of meeting the CANDU supply
21	with some other source of supply; correct?
22	A. That's right.
23	Q. And it is that cost for those five
24	years that you omitted from Case B?
25	A. You want to us pick those up?

1 Q. That's right. 2 A. Okay. 3 Now, Mr. Dalziel, I want to turn to 0. 4 another aspect of 452. 5 THE CHAIRMAN: I thought we were going to take the break. Didn't you say that? 6 7 MR. MARK: That's fine. 8 THE CHAIRMAN: I thought you said that. Did I just imagine that? 9 10 MRS. FORMUSA: No, I heard it. 11 MR. MARK: No, I was talking about an 12 appropriate time to put it as an exhibit. I don't 13 recall asking for a break, but this is as good a time. 14 THE CHAIRMAN: Maybe it is just wishful thinking on my part. 15 16 MR. MARK: No offence taken, Mr. 17 Chairman. 18 THE REGISTRAR: Please come to order. 19 --- Recess at 3:38 p.m. 20 ---On resuming at 3:56 p.m. 21 THE REGISTRAR: Please come to order. 22 This hearing is again in session. Be seated, please. 23 THE CHAIRMAN: We must stop tonight at 24 ten to five.

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MR. MARK: Q. Now, Mr. Dalziel, we spent

- 1 the past several minutes dealing with Case B; that is, 2 the costs of under-planning, and you have given the 3 undertaking to calculate those additional costs that 4 were not included. 5 Let's go over, please, to Case A which 6 are what you say is the cost of over-planning. 7 Now, as I understand it, Mr. Dalziel, 8 what you have done in arriving at the \$100 million 9 figure is you have taken the \$200 million present value 10 and assumed there is a 50 per cent chance that you will 11 fully utilize the benefit of those expenditures and a 12 50 per cent chance that you will lose all the benefit 13 of those expenditures and just taken the 50 per cent 14 number, which is 100 million; correct? 15 MR. DALZIEL: A. Yes. 16 Let me suggest to you, Mr. Dalziel, that to get a proper reflection of these costs and the 17 value of them to you, what you ought to do is look at 18 the probabilities of the various load growth scenarios. 19 That would improve the evaluation. 20 Α. 21 Obviously, the more load forecasts you look at the more it would improve. Essentially, what we have looked at 22 here is what if it is above the median, what if it is 23 below the median. 24
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What I am suggesting to you, Mr.

1 Dalziel, is that it is not quite as simple, that if you 2 are above the median you lose -- you recoup your 3 investment, and if you are below the median you lose 4 your investment. There are various gradations in 5 there, are there not? 6 Α. That's right. This is a first 7 approximation, and I said if you look at more load 8 forecasts you would improve the resolution of that 9 evaluation. 10 Q. Even if you just used a median, upper 11 and lower it is not simply a matter of 50 per cent; you must look at the probabilities of reaching the upper, 12 13 reaching the median, and reaching the lower before you 14 can really do a proper weighted assessment of what 15 return, if any, you will get from that investment; 16 correct? 17 Yes. A. 18 All right. Now, in the package I 19 have given you, Exhibit 685, Mr. Dalziel, could you 20 turn to page 45, which is the second last page. 21 Do you have that? 22 A. Yes. 23 All right. What you will see, Mr. 24 Dalziel, is this is what I suggest an appropriate 25 recalculation of those numbers. Starting with that

1 little tree in the middle, would you agree with me that 2 those are the appropriate probabilities for those three load growth scenarios? 3 4 A. They are typical of what we have 5 used. 6 Q. Right. And would you agree with me 7 that at the upper, as this indicates, you in fact cash in on your investment and you have no penalty for 8 9 obtaining the approvals today? 10 A. Yes. 11 And conversely, if you are at the 12 lower and you never have to use those facilities, you lose your \$200 million investment? 13 14 Α. Yes. 15 And if you are at the median what 16 happens is you have incurred those costs earlier than necessary, and that has a value as suggested there? 17 A. That is what I am not understanding. 18 Perhaps you could take me through that. 19 20 Q. I am suggesting to you, Mr. Dalziel, 21 that if you are going to need these facilities in any event on the median load growth, then the cost to you 22 of obtaining the approvals and starting definition work 23 earlier is that you simply incur the costs earlier. 24

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A. I understand that.

	The state of the s
2	A. I don't understand the calculation.
3	Q. That is the time value of money. And
4	if you look at the first calculation below the tree,
5	that is - you can take a moment to look at it - is that
6	of a proper present value definition of those
7	expenditures.
8	A. Well, what I am wanting to understand
9	is how you are discounting the \$200 million value. I
10	can see the calculation, but I am not sure I'm clear of
11	what it represents.
12	Q. Well, just discounting the
13	expenditure four years, four years being the time
14 .	delay.
15	A. So you are assuming that you would be
16	spending all of your definition phase expenditures four
17	years later?
18	Q. That's right.
19	A. All right.
20	Q. And is that clear now, Mr. Dalziel?
21	A. I think I understand that.
22	Q. All right. And just so the record is
23	clear and that calculation used an average discount,
24	a corporate discount rate for the mid-90s. Does that
25	seem about right to you?

Q. Right.

1	A. As a discount rate that is generally
2	appropriate, but my if you are using the \$200
3	million that had come from Exhibit 452D, that was the
4	present value.
5	Q. Yes, but now we are talking about the
6	time
7	A. So it would be more appropriate to
8	discount that at a real discount rate, not a corporate
9	financial discount rate.
10	Q. We may come back to that in a minute,
11	then. Just assume with me for the present time that we
12	will use the corporate discount rate, then does this
13	calculation as it is set out represent an appropriate
14	approximation of the penalty cost?
15	A. If you delayed the expenditures, all
16	the expenditures by four years?
17	Q. Yes.
18	A. Yes.
19	Q. Then at the bottom what we see is
20	when you take the weightings from the forecast, the 20
21	per cent, 60 per cent, and 20 per cent, you get on
22	this more refined analysis compared to your \$100
23	million figure, you get a figure of \$82 million.
24	A. Yes.
25	Q. Would you accept that as a more

refined assessment of the number that would be 2 appropriate to consider as the penalty cost as you 3 endeavour to represent it in Case A? 4 Α. Yes. 5 All right. Now, you say, Mr. Dalziel, if I understand you correctly, that in fact we 6 should be using a real discount rate instead of the 7 8 corporate discount rate? 9 A. Yes. 10 I will just be a moment. 11 Mr. Chairman, I apologize. This wasn't 12 in the package. It was only developed over the lunch 13 hour. We can either append it or give a separate 14 exhibit number. 15 THE CHAIRMAN: Why don't we make it page 16 47 of Exhibit 685. 17 MR. MARK: Q. Mr. Dalziel, have you had 18 a chance to peruse this? 19 MR. DALZIEL: A. Yes. 20 Q. And you will see what we have done here, Mr. Dalziel, because the same thought occurred to 21 22 us, quite recently, that using the real discount rate 23 rather than the corporate rate, am I correct that 24 rather than the \$100 million penalty for over-planning, 25 as you have calculated it, the more appropriate number

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- 1 is \$61 million? 2 With this approach, yes. Α. 3 There is nothing wrong with this 4 approach, is there? 5 One qualification I might put in is that you are still assuming that under median load 6 7 forecast that all of the approvals could still be used. 8 And that may be the case, but it may also be the case 9 that the length of time that has passed between when 10 the approvals are first received and when they are utilized may have been too long, too much time has 11 12 passed, and so you may in fact have to go back and redo 13 those approvals when it actually comes time to look at 14 committing the project. Subject to that caveat, this 15 0. 16 calculation seems appropriate? 17 Α. Yes. So assuming that is a correct number 18 with me for the moment, Mr. Dalziel, then even as you 19 have calculated it, before we add back the -- add the 20 additional costs in Case B the comparison is now \$61 21 million is the penalty for over-planning versus 22 something more than the \$70 million you had for the 23
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Yes. On the basis of this, that's

under-planning?

24

1 correct. 2 Would it be a fair assumption, Mr. 0. 3 Dalziel, that the bulk of these costs, the approval costs that you set out here, are associated with the 4 IGCC and the CANDU? 5 6 Yes, that's correct. 7 And under the median scenario the 0. 8 in-service dates are indeed four years apart between 9 what they would be under Case A and Case B? 10 [4:10 p.m.] 11 A. I think generally that's correct. 12 So, again, Mr. Dalziel, just wrapping 13 this up, assuming the \$61 million figure to be accurate, in fact, what we have is a 180 degree 14 15 turnaround in the relative costs of over and 16 under-planning compared with the way you calculated it 17 initially? 18 Α. I wouldn't describe it as a 180 19 degree turnaround. Certainly the result is different 20 and this is now showing that the relative ranking, if 21 you were to rank these, has reversed. 22 0. That's right. 23 The purpose of this analysis was not 24 to determine whether the differences were \$9 million or

whether they were \$10 million, it was to get a handle

1 as to whether there were significant differences in 2 cost between the two approaches. 3 0. And if so which one was more 4 expensive than the other? 5 Well, the conclusion that we arrived 6 at was that costs -- and that comes back to what was in 7 Exhibit 452, I think it is more or less stated at the end of Exhibit 452D. No, I would actually want to go 8 9 back to 452 page 21 or 22. This is a point you were 10 questioning on earlier, page 21, the bottom paragraph 11 of Exhibit 542. 12 0. Yes? 13 The above analysis suggests that A. 14 costs, reliability an environmental 15 considerations do not lead to a clear 16 choice on the planning approach. Q. So would it still be your evidence 17 today, Mr. Dalziel, that if we have the cost of 18 over-planning at \$61 million, and let's say we have a 19 cost of under-planning take roughly \$20 million more 20 21 expensive, you consider that to be not material to the analysis? 22 Based on our earlier finding, I would 23 say yes, because it is not a clear choice on the basis 24

25

of costs.

1	Q. Would you agree with me, though, on
2	the basis of this calculation there certainly doesn't
3	appear to be any penalty for over-planning?
4	A. On the information you have provided,
5	yes.
6	Q. Mr. Snelson, let me turn back to you,
7	if I may, for a few moments, and I want to discuss for
8	a while some of the background to the original
9	Demand/Supply Plan. I want to discuss firstly, Mr.
10	Snelson, something of the chronology.
11	Am I correct in understanding that the
12	first thing the corporation undertook once it decided
13	to embark upon this planning exercise was to develop
14	the demand/supply planning strategy?
15	MR. SNELSON: A. No. The demand/supply
16	option study preceded the demand/supply planning study.
17	Q. That's where you identified the
18	options that could be considered in an expansion plan?
19	A. Yes, and their characteristics and
20	their public acceptability.
21	Q. And from there you moved to the
22	formulation of the planning strategy?
23	A. That's correct.
24	Q. And am I correct that the development
25	and public review and corporate adoption of that

1 strategy preceded selection of the plans to be 2 considered? 3 The public review was of a draft 4 strategy, and that preceded 5 Preceded your selection of the plans 6 of the cases to be considered? 7 Α. That is correct. 8 And the corporate adoption of the 9 strategy preceded the selection of the cases to be 10 considered? 11 A. Yes. 12 And would it be fair to say the 13 strategy was formulated to have, shall we say, a 14 generic application in the sense that it wasn't 15 formulated with any particular load forecast in mind? 16 A. It was intended to have a fairly 17 long-term application, yes. 18 Q. And once the strategy was in place, 19 Mr. Snelson, as I understand it, the next thing you did was develop literally dozens of cases for you to 20 analyze and assess with reference to the strategy? 21 22 A. Yes, in the process of formulating 23 the plan dozens of cases were looked at. Q. And as I understand it, you then 24 25 moved through four phases of your work, four iterations

of the process by which you narrowed down these cases 1 2 to the candidate plans? 3 I am not quite sure how you have Α. allocated the four phases. 4 5 I got that, Mr. Snelson, from Exhibit 6 6, which is the plan analysis, in particular, starting 7 at page 4-2. 8 Yes, I have that. Α. 9 And as I look, scan across pages 4-2 10 through 4-7, you talk explicitly about four phases of 11 the selection of the plans. 12 I see that, and it's quite a long A. while back and I am trying to refresh my memory as to 13 what was the definition of the four phases, but it 14 obviously was divided into four phases. 15 16 Q. As a general characterization is it 17 fair to say that you went through a series of iterations through which you narrowed down the dozens 18 19 of cases to the three candidate plans put forward? 20 Yes, in a generic way. 21 0. And is most of the data that you 22 relied upon during that process in coming to your final 23 recommendations the data which we find compiled in 24 Exhibit 6?

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Yes, I believe so.

1 Q. Now, turning for a moment to the 2 Update. I take it that at some time, Mr. Snelson, you 3 were asked to prepare an updated plan in response to 4 changed circumstances; is that correct? 5 Α. The planning groups within the 6 Corporation were asked to do so, yes. 7 Q. And you developed, as I understood 8 your evidence in chief, six candidate plans to be 9 assessed? 10 A. We had six plans in the Plan Update 11 document, Exhibit 452. 12 Yes. Had you initially developed a 0. 13 broader range of cases for consideration? 14 A. Mr. Dalziel in his direct evidence 15 discussed some consideration of planning questions which involved some case work. 16 17 I agree. As I understood Mr. 0. Dalziel's evidence - Mr. Dalziel, I will be fair, I 18 will turn to you in discussing it - as I understood 19 20 your evidence you formulated a series of I believe it was six questions, you considered the appropriate 21 responses to those questions and then you formulated 22 the six cases that we now have before us and discussed 23 24 in the Update evidence. MR. DALZIEL: A. Yes. 25

-	y. I cake it from that that there was no
2	broader range of cases which you initially formulated?
3	A. No. In that we were starting from
4	what we had already done behind us, and that is all the
5	cases behind the original 1989 Demand/Supply Plan.
6	Q. So the process you went through in
7	the Update was to consider those six cases you
8	discussed with Mr. Campbell the other day, and then
9	you went immediately to the step of formulating the six
10	plans that we have before us?
11	A. Essentially that's right.
12	Q. And of course, Mr. Dalziel, none of
13	those six cases which are before us today contemplates
14	approvals necessary to meet the upper forecast?
15	A. There are approvals that provide a
16	substantial coverage of the upper load forecast out to
17	the year 2000 and a little bit beyond. But beyond
18	that, and I guess you are referring to major supply
19	facilities
20	Q. Yes.
21	Ayou are correct.
22	Q. So, you never went through a process
23	whereby you compared plans which included major supply
24	approvals with plans which did not include major supply
25	approvals?

1	A. In the Update cases in Exhibit 452?
2	Q. Yes.
3	A. That's right.
4	Q. So the data that we have before us
5	today, then in 452 and 452A, et cetera, allows us to
6	make some comparisons as between the six cases you have
7	presented but doesn't allow us to make any comparisons
8	with any other cases particularly ones which might have
9	included approvals today for major new supply
10	additions?
11	A. Yes.
12	Q. Am I correct in taking from what you
13	have said in the last few moments, Mr. Dalziel, that
14	when you were asked to prepare some candidate plans you
15	were instructed that they were not to include any
16	requests for major new supply approvals?
17	A. No.
18	Q. And where and by whom was that
19	decision made?
20	A. Which decision?
21	Q. The decision that the plans to be put
22	forward would not contain any request for approval for
23	major new supply facilities?
24	A. That decision is described in the
25	Exhibit 542.

1	Q. I understand the rationale in the
2	description of the reasons. I am more interested when
3	that decision was made and by whom that decision was
4	made.
5	A. The Update cases were presented to do
6	our board of directors.
7	Q. Yes.
8	A. And our board of directors approved
9	of the Update cases.
10	Q. You prepared six plans, none of which
11	contained within them requests for approvals for major
12	new supply facilities. I trust that was a conscious
13	decision. A pretty fundamental decision was made at
14	some point about that issue, was it not?
15	MR. SHALABY: A. That was the conclusion
16	of the analysis, not an input to the analysis.
17	Q. And that analysis is the analysis
18	contained where, Section 9 of Exhibit 452?
19	A. The results of 452 show the need
20	dates and show when major supply facilities would be
21	required. And as a conclusion to all that, the
22	decision was made not to proceed with requesting
23	approvals.
24	The point I am making is that was not an
25	input to the analysis; that was a conclusion of the

1 analysis. That's all. 2 Q. And my question is: Who made that 3 conclusion? Who made the decision that the change in 4 planning approach was appropriate? 5 I think I described in detail the 6 planning process that we would go through in my direct 7 evidence. That is working level groups, senior 8 management for of within the company, board of 9 directors, and iterations within that hierarchy, if you 10 wish to say it that way. 11 Q. I take that the board of directors 12 only got involved in this any material way when they 13 were presented with the Update in pretty much its final ' 14 form. They have had comments to make and 15 A. 16 they were incorporated in Exhibit 452. 17 Q. But they were first presented with it 18 very near the end of the piece. Certainly after the decision had been made to go with the planning around 19 the median approach. 20 Well, the chairman of the board of 21 directors is somebody who has been involved in this 22 process for a much larger than just the final process. 23 I am sure the chairman was. No doubt 24

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about it. But he is not the board of directors.

1	As I understand it, correct me if I am
2	wrong, the decision to go with the six cases or to
3	presents six cases, none of which had the approvals for
4	major new supplies within them was made before any
5	presentation was ever made to the full board of
6	directors.
7	MR. DALZIEL: A. That's correct.
8	Q. And I am just trying to find out when
9	in this process the decision was made, and I take it it
.0	was made before you developed the six plans.
.1	MR. SHALABY: A. No, I repeat. The six
2	plans were developed and when people looked at the six
.3	plans, how do we implement some of these plans; and the
4	choice was made at that time. If You can implement
5	them with approvals, you can implement them without
6	approvals. And the preference was given to trying to
7	implement them without requesting all the approvals.
8	Q. But I thought these are cases that
9	don't have approvals in them.
0	A. Maybe we are speaking about cases in
1	a different understanding.
2	The cases as we talk about them are
3	computer runs that shows financial impacts, that show
4	environmental, natural environmental impacts, that show
5	costs, that show dates for facilities. All of that

1 doesn't immediately show that there are approvals 2 necessary or not. 3 Well surely the result --0. 4 Α. They show what facilities could meet 5 the demand or the long-term. 6 Well, before you selected particular 0. 7 plans or decided on the six plans, did you run your 8 LMSTM, for example, with them under a variety of 9 scenarios and analyze the results? 10 A. Yes. 11 And did any of those runs that you 12 did include the scenario where you would get approvals 13 today for the major new supply facilities? 14 MR. DALZIEL: A. At the time of 15 considering those planning questions that I spoke to, that is before we developed the six cases in the 16 update, for some of those consideration of upper load 17 forecast and lower load forecast was also looked at. 18 19 Q. So do I take if from that, Mr. Dalziel, that before you subjected these plans to the 20 LMSTM runs and similar analysis, the decision had made 21 22 that they would not include requests for approvals for the major new supply facilities? 23 24 No. Let me backup. 25 The planning questions that I spoke to in

my direct evidence, those were essentially questions or
partial cases that we -- questions that we put to
ourselves and set out to examine. We examined them to
varying degrees that we felt was necessary or needed to
draw out some of the main conclusions or details that

we thought we could extract out of those cases.

And the result of looking at that was done at a working groups level, that effort was carried out at a working group level and the results of these planning questions were being reviewed by management as the work was proceeding.

And again, I would like to go back to the projected surplus as being seen as a significant and substantial change from the situation that we had in 1989. And again, I believe I just described those significant changes in my direct evidence.

Then as a result of examining the six planning questions and looking at the potential surplus, the degree and the magnitude of that potential surplus, and the fact then that major new supply under median load forecast was pushed out to about the year 2010, it was recognized that a decision on new major supply is not needed at this time. That was the decision of management at the time.

That was also at the time as described in

1 Exhibit 452 that the approach of managing uncertainty 2 by planning around the median was put forward and the 3 six cases of Exhibit 452 were then put together. 4 [4:30 p.m.] 5 Q. All right. So that decision about 6 planning around the median as opposed to planning to 7 the upper was made before you started the task of developing cases which you would then analyse according 8 9 to your other criteria? 1.0 Α. Which cases? 11 The six cases. Q. 12 The six cases of Exhibit 452? A. 13 That's right. Q. 14 Α. Yes. 15 0. And as I understand from what you 16 told me a few moments ago there were never any other 17 cases developed. Well, I said earlier in the planning 18 questions that we looked at, to examine those questions 19 you have to develop some cases. 20 But none of those questions, none of 21 22 those questions was the one as to whether you should plan around the median or plan to the upper. 23 24 A. As I think Mr. Shalaby was getting at, that is -- simply by examining the case that is not 25

1 going to tell you whether you should plan to the upper, or plan to the median, or plan to the lower. 2 3 That is something that comes out of the -- not out of the case or the analysis of the run, 4 but that is a conscious decision on how you ought to 5 6 conduct your planning. 7 Q. Well, that is the point. I think you 8 and I are in agreement. Before you were even in a position to test any cases with your analytical tools 9 10 and your models you made the decision to adopt the 11 planning around the median approach? 12 Given the changes that had taken 13 place. 14 Q. I understand the reasons. Is it 15 "yes" or "no"? 16 A. "Yes." 17 Now, at what level of management was Q. 18 that decision made? 19 I would say several levels of 20 management. 21 Q. Well, where did the buck stop? 22 MR. SNELSON: A. The final decision to 23 accept those cases was made by the board of directors, 24 and so what was proposed --

Q. No, but, Mr. Snelson, excuse me,

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1 excuse me. We just heard from Mr. Dalziel that a 2 decision was made to plan to the median before you even formulated the six cases, so we have a discreet 3 4 decision-making function here. 5 A. Okay. That was a decision to prepare 6 cases to present to the board based on planning around 7 the median. 8 0. Yes. 9 All right? A. Who made that decision? 10 Q. 11 Strictly speaking, I don't know. 12 was a proposal that was made within the groups that 13 were studying it, and it was considered at various levels within management, as Mr. Dalziel has said. 14 I believe it was accepted right up to the top of the 15 Corporation, but where you would say the actual 16 decision was made, hard to say. 17 18 Q. So word just got back to you somehow that you should formulate plans without the request for 19 20 approval? A. No, I think that there were proposals 21 that were being made and those proposals were accepted. 22 Q. So the proposals to do it that way, 23 24 then, emulated from your department?

A.

25

They emulated, I believe, from the

1 study group that was working on the Update plan. 2 And who was in that study group? 3 Personnel from corporate planning 4 division, system planning division, and from a variety of other groups, including environment division, who 5 6 were working on the Update. 7 Now, in addition to not formulating 8 any new plans, Mr. Snelson, which contemplated 9 approvals for the major new facilities today, I take it 10 you didn't take Case 15 and reconfigure it to respond to the different load forecasts either. 11 1.2 We did not create a new plan that was 13 as similar as we could make it to Case 15. 14 So at no time from when you started 15 consideration of a revised plan until you presented 452 to this Board did you ever do an analysis using your 16 17 usual analytical tools, your models of a case with 18 approvals for major new supply facilities or compared 19 to cases without those approvals requested; that has 20 just never been done? 21 MR. DALZIEL: A. As Mr. Snelson said, we 22 didn't take plan 15 and physically try to fit it under 23 today's circumstances. We had changed conditions to do

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demand management, NUGs, hydraulic, but in many

respects the Update nuclear plan under median load

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1 forecast bears a lot of resemblance to plan 15. 2 Mr. Dalziel, I appreciate that, but 3 the key point of distinction --4 Α. Now --5 MR. HOWARD: Let him finish his answer. 6 THE CHAIRMAN: Just a minute. Allow Mr. 7 Dalziel to finish first. Then you can... 8 MR. DALZIEL: The major supply component 9 in the Update nuclear case, and for that matter the 10 Update fossil case, begins for the year 2010. 11 Those facilities as shown in attachment C 12 of Exhibit 646 show major supply facilities coming in for the winter 1990 -- sorry, the winter 2009/2010, 13 14 and, as we have been over this morning, backing up from 15 that time period approvals for those facilities under 16 median load forecast are not required. 17 So it is not a matter that the case tells you that you look at a case that requires you to have 18 major supply approvals. To formulate the case then you 19 20 ask yourself: What do I need to act on right now? And 21 under median load forecast, and again given the circumstances of the projected surplus, we were looking 22 at that at the working group level and at various 23

levels within Ontario Hydro's management and coming to

the conclusion that we would like to manage uncertainty

24

1 by planning around the median. 2 That is why we have the six cases for 3 median load forecast in Exhibit 452. 4 MR. MARK: Q. I understand that, Mr. 5 Dalziel. Let me try it this way. 6 The decision not to seek approvals today 7 for major new supply facilities to meet the upper load 8 forecast is not something that falls automatically from the new plans you constructed; correct? Somebody still 9 10 had to make a policy decision: Are we going to. 11 jettison planning to the upper or not? 12 MR. DALZIEL: A. Yes, that's correct. 13 Q. All right. And once you have made 14 that decision you will agree with me that it does have 15 some practical operating consequences for the plan you select; it responds differently to different load 16 17 growth scenarios, depending on whether you have the 18 approvals today or not? 19 A. That's correct. 20 All right. And as I understand your Q. 21 evidence, at no time did you model the case with 22 approvals today and compare it using LMSTM and the ram 23 model and whatever else you use to the outputs from

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applying the same models to a "no approvals" case?

That's right.

A.

24

1	Q. So to the extent one may want to look
2	at some of those empirical measures such as costs, such
3	as reliability, you simply have never done the analysis
4	that permits us to do that, comparing the two types of
5	cases; correct?
6	A. Correct.
7	Q. It was possible to do, was it not?
8	A. Any case would be possible to
9	formulate.
10	Q. Nor have you modelled, as I
11	understand it, any of the six cases you in the result
12	put forward on a "with approval" for major new supply
13	and "without approval" for major new supply scenario?
14	A. I am not clear how that
15	Q. Well, we have already established
16	that before you presented these six plans for final
17	consideration you never compared them to any other plan
18	which had planning to the upper; right?
19	A. Right.
20	Q. So then you selected these plans, and
21	since then you haven't modelled these plans on a
22	planning to the upper or planning to the median basis.
23	You haven't gone back and looked at what your results
24	would be from your analytical models if you got the
25	approvals for the major new supply facilities today?

1	A. That's right.
2	Q. And that, of course, was also
3	possible to do?
4	A. Yes.
5	Q. And I take it the decision, it was a
6	decision not to do it; there was no other impediment to
7	your doing so; was there?
8	A. That's correct.
9	Q. Let's talk for a little bit, Mr.
10	Dalziel, about the development of the six cases that
11	you did put forward.
12	Were there a series of iterations of
13	these cases through some analytical process and by
14	which they were refined?
15	A. The six cases for Exhibit 452?
16	Q. Yes.
17	A. No significant iterations. In other
18	words, from the planning questions we moved right into
19	developing those six cases.
20	Q. So you didn't have some model whereby
21	you iterated it a few times until you got the final
22	plans?
23	A. The Update cases for which we have
24	been providing the data I think theoretically are a
25	revision 4, but in going from revision 1 to 2 to 3.

1 what I said earlier, there is no significant changes. 2 That is what I mean. There is no significant changes. 3 There is always a bit of fiddling or 4 improvements that the planners are making when they 5 develop a case. So the six Update cases that are in 6 Exhibit 452, while they are a fourth revision they 7 are -- no substantial differences between when they 8 were first defined and the way they are currently 9 defined. 10 Q. Now, you spoke of four revisions, and maybe I missed some of your evidence before. Where 11 12 were the first three? I'm not sure I follow that. 13 A. Well, just give you an example, which can be the difference between a case, and this is 14 15 perhaps getting a little bit detailed, but in one of 16 the final revisions the -- the way Lakeview was 17 modelled within LMSTM was changed to improve the 18 modelling of acid gas emissions. 19 So that in itself would define moving from revision 1 to revision 2, for example, or version 20 1 to version 2. That is not a material difference to 21 22 the definition or the nature of the plan. O. So in the material respects the first 23

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six cases you formulated after you addressed the six

planning questions are what we have before us today?

24

1	A. That's correct.
2	Q. Mr. Dalziel, am I correct that one of
3	the major analytical tools you used in developing the
4	Demand/Supply Plan in its initial version was the risk
5	assessment model?
6	A. We used that model to assess the 1989
7	demand/supply plans.
8	Q. So the answer is "yes"?
9	A. Yes.
10	Q. And the ram model, as I understand
.1	it, serves a number of functions, one of which is that
12	it is the model by which you determined the costs of
.3	your plans?
.4	A. Yes.
.5	Q. And another purpose it serves is to
.6	determine the sensitivities of your plans?
.7	A. Yes.
.8	Q. And another purpose it serves is to
.9	allow you to do probabilistic scenarios, probabilistic
20	assessments of your plans?
!1	A. You can do a probabilistic assessment
!2	of costs, yes.
!3	Q. And am I correct, Mr. Dalziel, that
.4	you did not use that model in connection with the
.5	preparation of the Update?

1	A. That's right.
2	Q. Now, Mr. Dalziel, if you could turn
3	with me, please, to chapter 8 of Exhibit 6.
4	THE CHAIRMAN: Are you getting into a new
5	area?
6	MR. MARK: It is going to be a lengthy
7	continuation. This would probably be
8	THE CHAIRMAN: Probably better to stop
9	now?
10	MR. MARK: Better stop now.
11	THE CHAIRMAN: Well, why don't we stop
12	now and start again tomorrow at ten o'clock.
13	THE REGISTRAR: Please come to order.
14	This hearing is adjourned until ten o'clock tomorrow
15	morning.
16	Whereupon the hearing was adjourned at 4:46 p.m. to be reconvened at ten o'clock, Tuesday, May 26th,
17	1992 at 10:00 a.m.
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25	JAS/RR [c. copyright 1985]



ERRATA and CHANGES

To: Volume 56

Date: Wednesday, September 11th, 1991.

Page No. Line No. Discrepancy

(iv), 10032 Exhibit No. 261.37 s/r:

Interrogatory No. 4.6.19.

Volume 57:

(iv),10142 Exhibit No. 261.38 s/r: Interrogatory No. 4.24.6.

Volume 144:

(v), 25279 Exhibit 669, description s/r:

Excerpts from the Collins Report, the Clarke Study, Joint Review by Station Manager (Bruce) and Union Stewards, and the Hare Commission Inquiry.